

ALL-HAZARDS RISK ASSESSMENT—2016

TACOMA FIRE DEPARTMENT

MISSION: To protect people, property and the environment

CONTENTS

GONTENTS	
Executive Summary	2
Overview of Service Area	4
Hazards Identification and Profile	14
Fire	14
Emergency Medical Services	
Specialty Risk	25
Hazardous Materials	25
Technical Rescue	25
Marine	26
Natural & Technological	
Geological Hazards	
Meteorological	
Technological	
Fire Management Zone Details	
Downtown Fire Management Zone	40
Upper Tacoma	43
North End	46
West End	
South End	50
South Central	52
South West	54
Eastside	57
Northeast	59
Tideflats	61
Fife/District 10	64
Fircrest	66
Point Defiance	
Appendix A—Demographic Data	70
Appendix B—Land use/Borders/Infrastructure	84
Appendix C—Additional Environmental Conditions	
References	

ALL-HAZARDS RISK ASSESSMENT

TACOMA FIRE DEPARTMENT

EXECUTIVE SUMMARY

Key findings in this risk assessment include:

FIRE RISK—Fire Management Zones (FMZs) with the highest number of moderate and high-risk fires:

Downtown, Upper Tacoma, South West

EMS RISK—FMZs with the highest frequency of all EMS incidents:

South West, Downtown, West End

SPECIALTY RISK—(Haz-Mat/Technical Rescue/Marine Firefighting and Rescue) FMZs with the highest overall specialty risk:

Tideflats, South West

NATURAL RISK—(Earthquake/lahar/landslide/tsunami/flood/drought/wind) FMZs with the highest overall natural disaster risk:

- Tideflats, Fife/District 10
- Climate change: Locally, predictions for the Puget Sound Region include:
 - ✓ warming temperatures,
 - ✓ heavy rainfall in terms of frequency and intensity that could exacerbate flood risks in many watersheds,
 - ✓ rising sea level,
 - ✓ a greater proportion of winter precipitation to fall as rain rather than snow,
 - ✓ an increase in landslide risk, erosion, and sediment transport in fall, winter and spring,
 - ✓ general flooding

TECHNOLOGICAL—(Civil disturbance, epidemic, energy emergency) FMZs with the highest overall "human" caused risk:

Tideflats, Downtown

RISKS

Each community has risks. Risks are based on the probability of an event occurring and the consequences of that event. Each creates different requirements in the community for a commitment of resources. Effectively managing a fire department requires an understanding of how changes in resources will affect community outcomes regarding civilian injury and death; firefighter injury and death; and property loss.

CALL VOLUME INCREASE

Based on the predicted population growth of 127,000, and an estimated per capita call volume of 190 incidents per 1,000, it is projected that requests for emergency services will climb to 66,245 annually by the year 2040. This represents a 57% increase in calls over current rates and must be accounted for in future planning initiatives.

DAYTIME POPULATION

The concept of the daytime population refers to the number of people who are present in an area during normal business hours, including workers. This is in contrast to the resident population, which refers to people who reside in a given area and are typically present during the evening and nighttime hours.

Despite having only the fourth largest resident population totals (24,667), the South West FMZ jumps to the highest population total (63,817) using daytime estimate methodology.

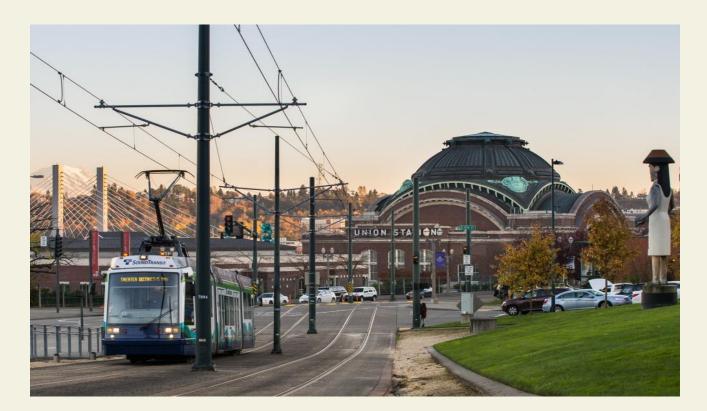
The total daytime population estimate in our service area is 371,360.

VULNERABLE POPULATIONS

The Eastside FMZ (9.4%) and South West FMZ (8.8%) have the highest concentration of the population under the age of five, and the Point Defiance FMZ (25.7%) and West End (19.3%) have the highest concentration of the population above age 65.

FUTURE ANALYSIS

Future analysis will include work on a comprehensive inventory of assets and estimated losses related to the risk hazards identified in this plan within our service area. Additionally, creating an interactive on-line map book of this analysis will be developed.



Introduction

Each community has risks. Risks are based on the probability of an event occurring and the consequences of that event. Each creates different requirements in the community for a commitment of resources.

This document describes Tacoma Fire Departments (TFD) methodology for identifying, assessing, categorizing and classifying risk. A framework developed by the Federal Emergency Management Agency (FEMA) has been adapted for use by TFD to develop a comprehensive risk assessment. The four basic components of the risk assessment are: (1) identify hazards; (2) profile hazard events; (3) inventory assets and (4) estimate losses. This process measures the potential loss of life, personal injury, economic injury and property damage resulting from hazards by assessing the vulnerability of people, buildings, and infrastructure.

The goal of this document is to identify and profile the risks in the Tacoma Fire Department service area. Subsequent planning work will explore the final two components of the risk assessment.

OVERVIEW OF SERVICE AREA

The City of Tacoma was incorporated in 1884. From its humble origins of less than 1,000 residents, the city has



grown in population to roughly 200,000 today. The city, like many established communities, is a mixture of old and new. Recently constructed high-rise condominium buildings contrast with century-old single-family residential neighborhoods. The city's economic base is comprised of a wide variety of industries healthcare, education, retail, gaming, and the Port of Tacoma.

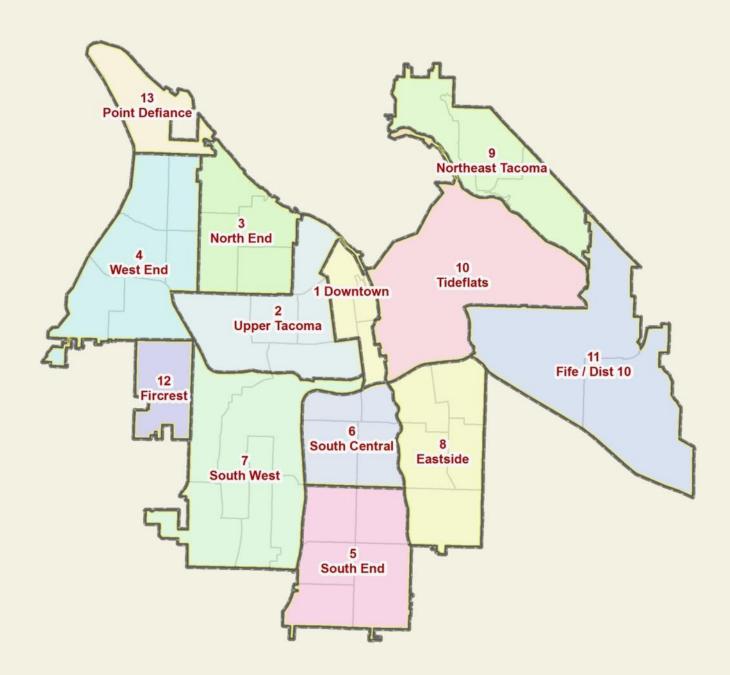
There are 62.1 square miles of land within the city limits and contract areas, along with 44 miles of shoreline, and 25 square miles of saltwater. The city is divided by Interstates 5 and 705 along with State Routes 16 and 509.

TFD also provides contracted fire and emergency medical service to the City of Fircrest and the City of Fife/District 10. The City of Fife/District 10 is TFD's second largest jurisdiction and stretches approximately 9.3 square miles. The City of Fife encompasses multiple land use zones that include residential, commercial, plus light and heavy industrial. The majority of the Fife area is in the lowlands of the region near similar elevations as the Port of Tacoma/Tideflats area of Tacoma. Fife is the home of numerous large-scale storage/warehouse buildings, multiple automobile dealerships, industrial manufacturing buildings, hotels, and residential areas.

The City of Fircrest is the smallest area served by TFD and covers approximately 1.5 square miles. Fircrest is a small suburban area that is comprised mostly of single-family homes with a few multifamily and commercial buildings. Fircrest is the home of an 18-hole private golf course with various areas of wildland interfaces.

Fire Management Zones

For planning purposes, TFD fire management planning zones (FMZs) are grouped by regional identifiers and then further broken down into smaller sub-zones by census tract. The following examination will focus on the hazards specific to our overall service area and to each of the FMZs.



Topography and Climate

Located along the shores of Commencement Bay in Southern Puget Sound in Pierce County, Tacoma is primarily situated on a plateau that rises approximately 400 feet up from the shoreline. The Cascade Mountains ascend to the east with Mount Rainier, the city's picturesque namesake (Mt. Tahoma), dominating the landscape. To the west, the distant spires of the Olympic Mountains emerge above the waters of the sound. Tacoma lies approximately 32 miles south of Seattle, the state's largest city, and approximately 30 miles north of Olympia, the state capital.

The diverse topography and maritime influence create weather conditions that are among the most temperate in the world. Temperatures are mild with typical summer afternoon readings in the 70s and average winter daytime temperatures in the 40s. Most of the 39 inches of annual precipitation falls as rain from October through March with some short-lived accumulations of snow. Although the Tacoma area does not encounter the severe weather conditions seen in other parts of the country, such as hurricanes and tornadoes, it does experience occasional significant rain or wind-related damage from flooding, landslides, and downed trees. The Tacoma area also is susceptible to other, although less frequent, natural phenomena due to the surrounding geography. These phenomena include earthquakes, volcanic activity, lahars and tsunamis that pose a higher risk for casualties to citizens and damage to buildings and infrastructure.

Factors Unique to Tacoma

The Port of Tacoma is a seaport located within the Tideflats area of Tacoma and sits near an elevation of 12 to 14 feet above sea level. The Tideflats area consists primarily of maritime/heavy industrial activities that bring together heavy long-haul truck traffic, large ocean-going ships, and heavy rail traffic. Some of the major

businesses in the Tideflats are U.S. Oil & Refining, WestRock paper mill, and Targa flammable fuel storage. Many of the manufacturing and storage buildings in the Tideflats were constructed near the turn of the century from heavy timber construction. A high percentage of these older warehouse buildings have been demolished to make way for ship container storage and transload operations. Multiple facilities process, store and distribute varying hazardous materials, ranging from flammable liquids/gasses,



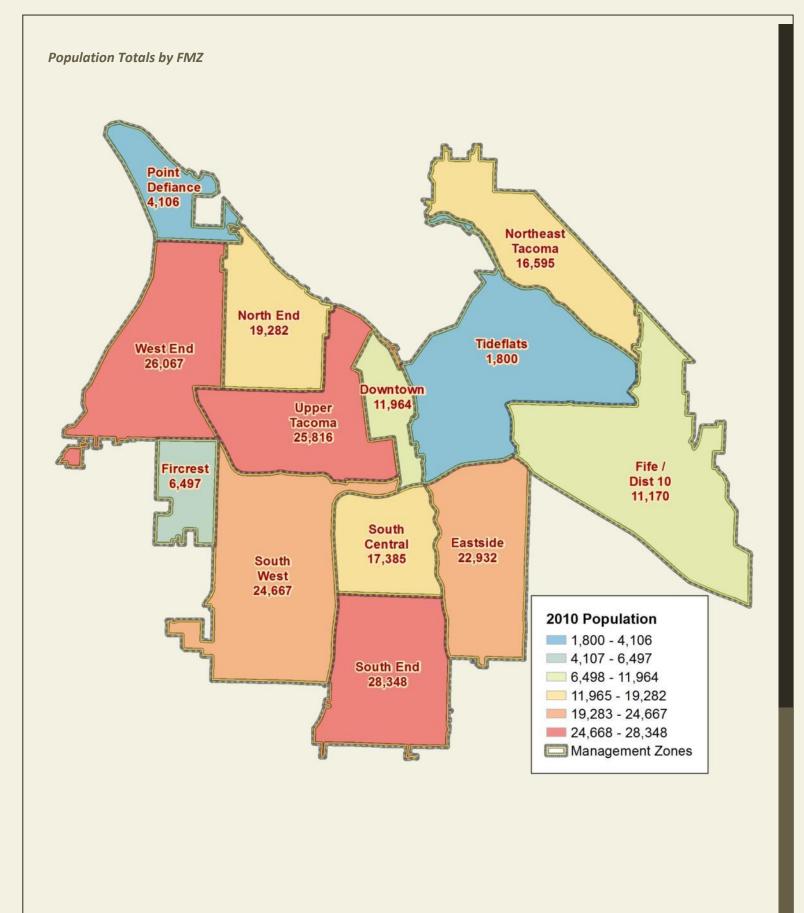
cryogenics, and corrosives. Due to the extremely industrial nature of the Tideflats, no residential occupancies are located here, nor are there any current land use zoning that would allow for this. There is a large scale Immigration Enforcement Detention Facility, for 24/7 housing of up to 1,500 presumed illegal aliens waiting for legal processing by the federal government. A large percentage of the Tideflats is situated within the 100year flood plain and is intersected by the Puyallup River, a major river within Pierce County. Tacoma's main wastewater treatment plant resides along the Puyallup River by a large dike. The highly popular Point Defiance Park is a 760 acre, old-growth forested, Suburban Park located at the most northern tip of North Tacoma's residential neighborhood and is considered a Wildland interface area. The park attracts over 3 million visitors annually. There are wildland interface areas throughout Tacoma, but especially adjacent to low-and-medium density residential areas and along the waterway borders. Some of these wildland areas abut directly to private properties and are very steep and difficult to access.



Demographics/Population₁

Based on 2010 census data, population estimates for the TFD service area is 215,915. Included is Tacoma, the state's third most populous city, and (per contracted services) the City of Fircrest and the City of Fife/District 10. The South End, Upper Tacoma, and West End FMZs have the highest concentration of resident population in our service area. See Appendix A for additional demographic details.

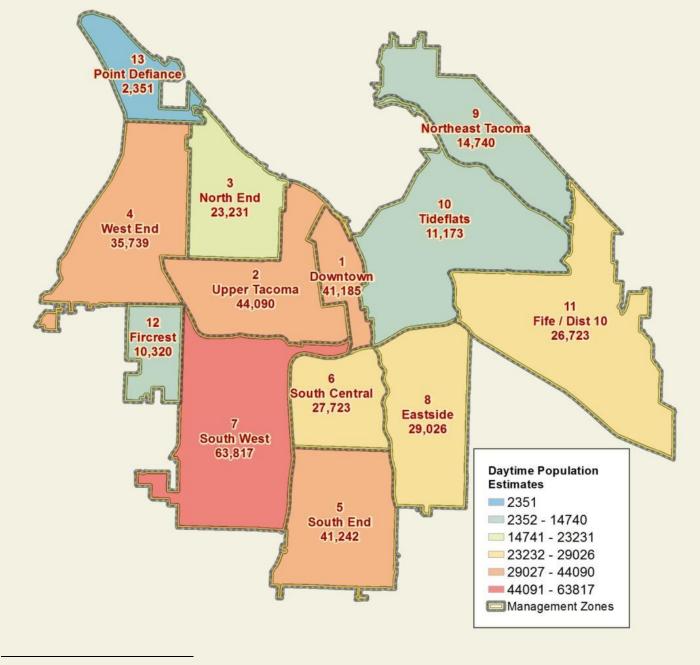
Table 1	Service Area	Washington
Population estimate	215,915	6,724,540
Persons under 5	7%	6.5%
Persons 65 years and over	11.3%	12.3%
Female persons	50.7%	50.2%
Male persons	49.3%	49.8%
Homeownership rate	54.1%	63.9%
Renter rate	45.9%	36.1%
Average household size	2.45	2.54



Daytime Population₂

The concept of the daytime population refers to the number of people who are present in an area during normal business hours, including workers. This is in contrast to the resident population, which refers to people who reside in a given area and are typically present during the evening and nighttime hours. Daytime population estimates help provide a fuller explanation of the number of people in a given portion of our service area.

Of note, despite having only the fourth largest resident population totals (24,667), the South West FMZ jumps to the highest population total (63,817) using daytime estimate methodology. The total daytime population estimate in our service area is 371,360.



2 Puget Sound Regional Council, 2015

Growth Trends

The Puget Sound Region was home to almost 3.9 million people in 2014 and is continuing to grow due to natural increases in the population, as well as people moving here in pursuit of job opportunities and to enjoy the area's quality of life. The region has a relatively young and very well-educated labor force in comparison to the nation, which it attracts from other parts of the country and the world.

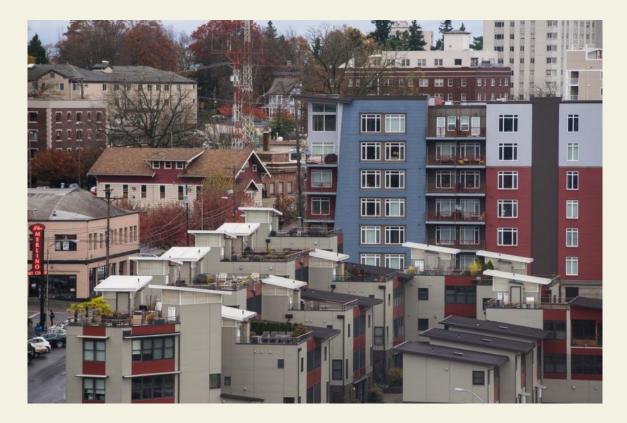
The region is forecast to reach a population of nearly 5 million people by 2040. King County is expected to receive the largest share of the forecast growth; however, if trends over the last 30 years continue to hold, an increasing share of the growth is likely to be absorbed by Kitsap, Pierce and Snohomish counties.

As part of the regional growth strategy, local jurisdictions are required to plan to accommodate an allocation of future regional population and employment growth. The City of Tacoma must plan for 127,000 additional residents and 97,000 jobs by 2040. This growth will place considerable demands on the city's existing infrastructure and land supply. <u>http://www.tacoma2040.com/</u>

Population Growth and Call Volume

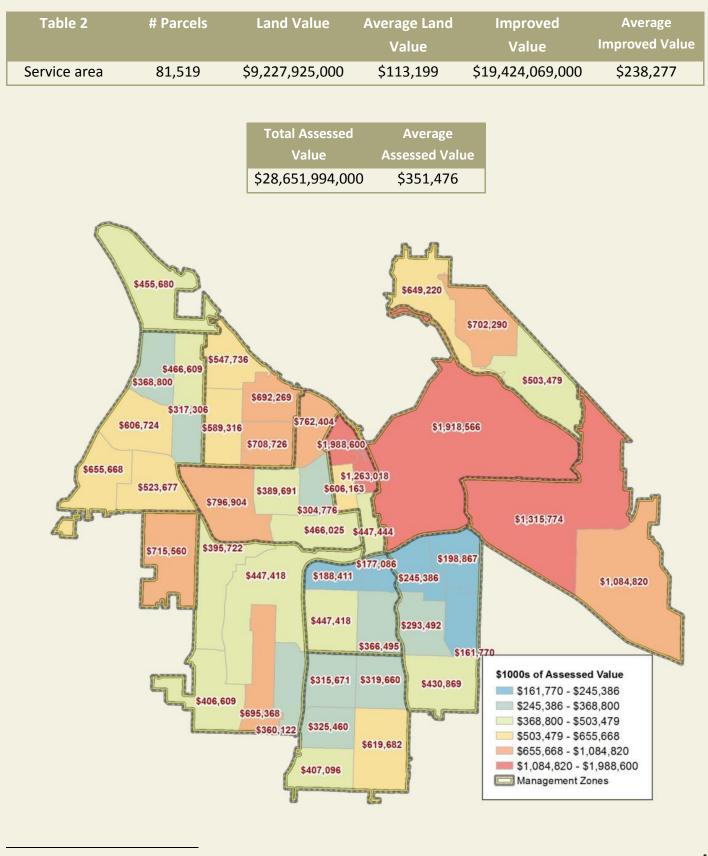
Assuming population estimates hold true by 2040, TFD can expect a corresponding increase in the number of calls we respond to.

Using current per capita call volume of 186 calls per 1,000 people, (2014 call volume of 42,000 divided by a population estimate of 220,000, multiplied by 1,000) and the predicted growth of 127,000 residents, it is estimated that there will be 190 calls per 1,000 in 2040. This translates to an annual estimate of 66,245 calls, a 57% increase over current rates.



Parcels₃

The following summarizes the number of land parcels in TFD's service area. See Appendix B for additional parcel information.



3 Pierce County Assessor Treasurer, 2015

Housing Summary₄ 5

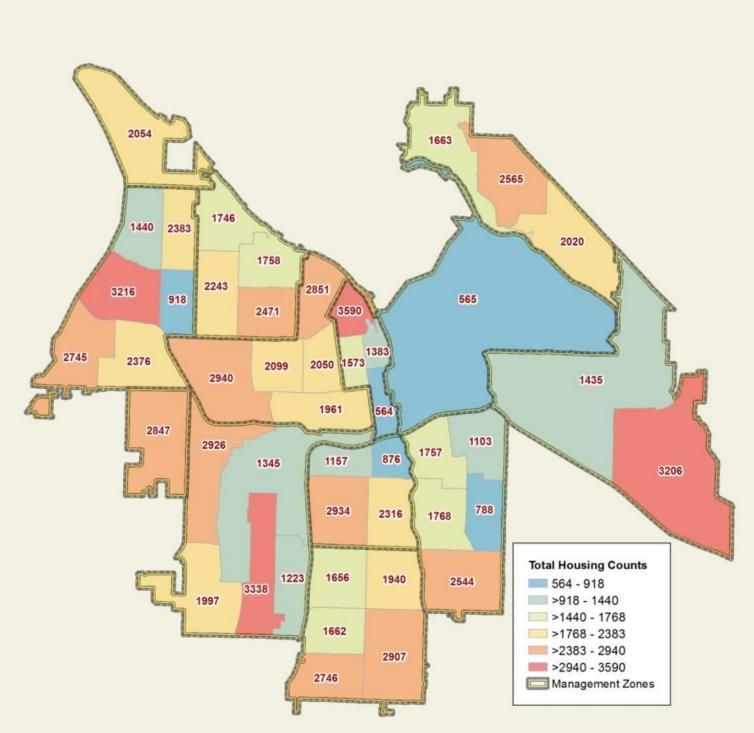
Of the approximately 90,000 housing units in our service area in 2010, 92% are occupied:

- Of the occupied housing units, 54.1% were owner occupied and 45.9% renter occupied.
- Average household size–2.45

Table 3	# Duildings	Veer	Count	% of Total
Table 5	# Buildings	Year	Count	% of Total
		Built		
Service area	89,884	1939 or before	28,499	31.7%
		1940-1949	10,955	12.1%
		1950-1959	9,668	10.7%
		1960-1969	8,650	9.6%
		1970-1979	7,963	8.8%
		1980-1989	7,039	7.8%
		1990-1999	6,965	7.7%
		2000-2009	8,142	9.0%
		2010 or after	2,003	2.2%



4 Pierce County Assessor Treasurer, 2015 5 U.S. Census Data, 2010



Portions of the Downtown, West End, South West and Fife/District 10 FMZ's have the highest concentration of housing units.

Thirty-one percent of all housing units in the service area were built prior to 1939.

HAZARDS IDENTIFICATION AND PROFILE

A hazard or risk is a situation that poses a threat to life, health, property, or the environment. Historically, the fire service has focused its efforts on the suppression and prevention of fires. Modern practices have been expanded to examine and account for risks from a variety of sources that affect public safety. The following overview details the risks that exist in our service area with those the fire department typically responds to presented first.

Fire

Fire risk is defined as the characteristics of the community that generate fire risk persistently over time. Our response area has a diverse blend of structures that pose a fire risk. All buildings have been designated as a low, moderate, and high risk for structure fire based on factors like required fire flow, the number of stories and the life safety threat posed. Generally, low-risk structures are those that require a single company response. These include dumpster fires, sheds, or small detached garages. Examples of moderate risk structures are single-family dwellings, multifamily dwellings less than two-stories, and small commercial buildings. High-risk structures include multifamily buildings over two stories, commercial structures that include hazardous operations/materials, hospitals, schools, and unsprinklered multifamily dwellings.



FMZ BUILDING FIRE RISK DISTRIBU	TION			
Table 4	High	Moderate	Low	Total
Management Zones				
Downtown	1,412	986	446	2,844
Upper Tacoma	977	8,346	2,722	12,045
North End	220	7,566	2,974	10,760
West End	1,342	7,291	773	9,406
South End	421	8,659	1,935	11,015
South Central	339	6,180	2,414	8,933
South West	1,092	6,412	1,898	9,402
Eastside	274	7,123	1,360	8,757
Northeast Tacoma	189	5,591	206	5,986
Tideflats	610	310	136	1,056
Fife/District 10	533	2,907	331	3,771
Fircrest	133	2,306	175	2,614
Point Defiance	90	1,227	303	1,620
Total	7,632	64,904	15,673	88,209

An analysis of the fire risk distribution throughout our response area reveals the following:

High Risk

- The distribution of high-risk heavy industry and large commercial/retail structures follows main transport corridors, mostly railways, and interstate or state routes.
- High-risk large commercial, retail and multifamily structures are mostly located near a major arterial, highway or near downtown.
- Trends to watch in Upper Tacoma, South End, Eastside and Downtown planning zones:
 - Increasing vertical density in areas where older, single-family homes are being replaced by newer, multifamily structures which may or may not be sprinklered.
- Emerging risk:
 - Point Ruston: 800-900 residential units; combined single-family, multifamily, and high-rise in an area that lies partly in the TFD service area and partly outside of it in Ruston.
 - Continuing Port of Tacoma expansion carries with it the additional risk of decreased road access through the Tideflats planning zone.
 - The likely development of a natural gas production, cross load, and liquefaction facility along with significant bulk storage capability will provide a substantial new risk in the Tideflats zone.

 U.S. Oil & Refining has constructed a receiving system to simultaneously offload 100-unit rail tank car shipments of Bakken crude oil from the Midwest. They have also been expanding their storage capacity. Targa Sound Terminal has initiated a substantial expansion of their fuel

mixing, distribution and storage facilities that now include rail delivery of petroleum products. These changes will increase the risk profile for both areas of the Tideflats zone.

Moderate Risk

- Two planning zones have
 emerging areas of high-density moderate risk
 - Fife/Fire District 10 with significant development of single-family homes in proximity to the high-risk Industrial planning zone.
- Continuing urbanization and the impact of the State's Growth Management Act have encouraged densification and infill of formerly single-family dwelling neighborhoods. This has resulted in more multi-story buildings with smaller clearances between them, closer placement to property lines, and parking limitations. All of these changes complicate the ability of TFD to respond to incidents in these areas.

Fire Risk Summary

Overall analysis of Fire risk was conducted according to the following criteria:

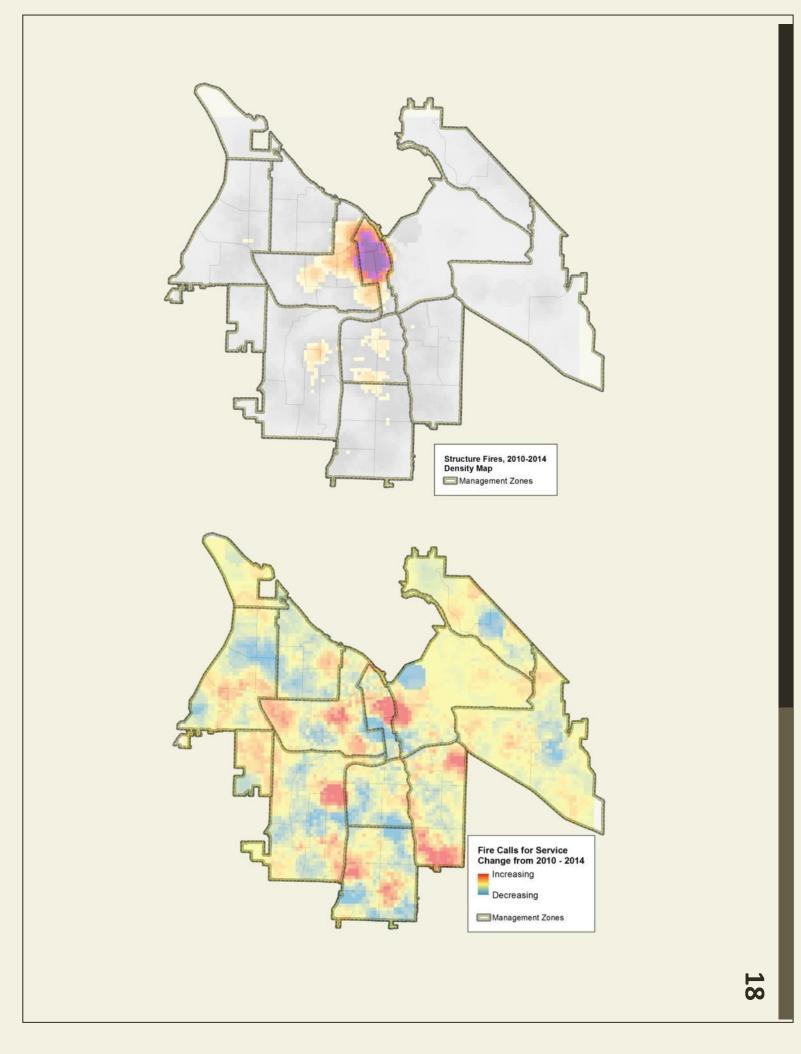
- Population
- Number of moderate (M) and high (H) risk structures
- Number of moderate (M) and high (H) risk fires
- Presence of--
 - Geographical and/or access issues (G/A)
 - Wildland/urban interface (W/U)
 - Critical infrastructure (CI)—utilities, transportation, health, education, government
 - Heavy industry (IND)
 - Potential for significant economic impact (EI)
 - Historical/cultural value (HV)

The zone-by-zone Fire risk analysis based on the above criteria is shown in Table 5.

			Table 5	-Zone	-by-Zone	Fire Ris	sk Ana	lysis						
	Area	Рор	Density		Structures		Fir	es			Preser	nce of		
FMZ	(sq.		(pop/sq	М	Н	L	М	Н	G/A	W/U	CI	IND	EI	Н
	miles)		miles)											
Downtown	1.52	11,964	7,871	986	1,412	466	29	246	Х		Х		Х)
Eastside	4.75	22,904	4,821	7,123	274	1,360	121	43	Х	Х	Х		Х	>
Fircrest	1.64	6,497	3,961	2,306	133	175	20	9			Х		Х	
Fire District 10	8.61	11,190	1,299	2,907	533	331	28	50	Х	Х	Х	Х	Х	
North End	3.59	19,282	5,371	7,566	220	2,974	74	9	Х	Х	Х		Х	>
NE Tacoma	4.43	16,606	4,625	5,591	206	189	43	15	Х	Х	Х			
South Central	2.93	17,385	5,933	6,180	339	2,414	106	33	Х	Х	Х		Х	
South End	5.02	28,348	5,647	8,659	421	1,935	132	52	Х	Х				>
South West	7.62	24,699	3,241	6,412	1,092	1,898	86	141	Х	Х	Х	Х	Х	
Tideflats	7.52	1,800	239	310	610	136	3	58	Х	Х	Х	Х	Х	
Upper Tacoma	4.88	25,816	5,290	8,346	977	2,722	136	106	Х		Х		Х	-
West End	5.88	26,067	4,433	7,291	1,342	773	56	82	Х	Х	Х		Х	-
Point Defiance	1.97	3,357	1,704	1,227	90	303	13	2	Х	Х				

Based on all of the preceding information, the following conclusions can be drawn regarding fire risk in the TFD service area:

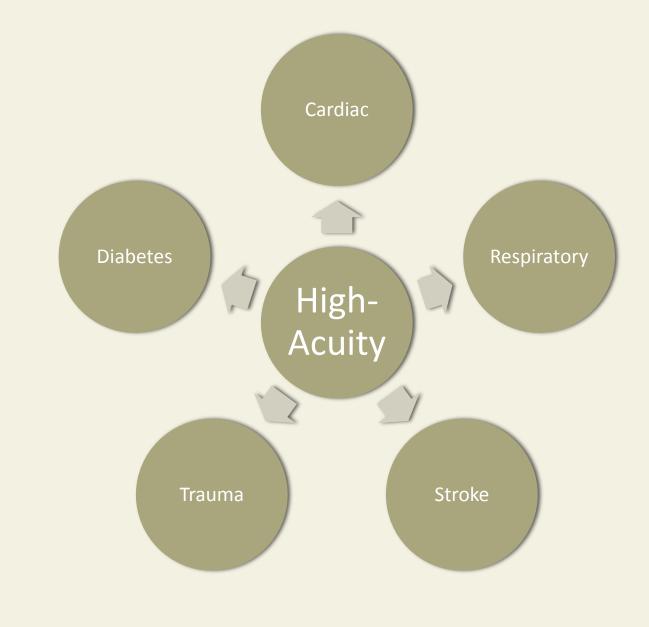
- Planning zones with the highest number of moderate and high-risk fires
 - Downtown
 - Upper Tacoma
 - South West
- Planning zones with highest fire risk based on presence of high-risk structures and other indicators
 - Tideflats—has 5 of 6 other risk indicators
 - Downtown—has 4 of 6 other risk indicators
- Areas to monitor for increasing fire risk based on number of incidents and/or presence of other risk factors
 - South West
 - Upper Tacoma
- Planning zones with lowest fire risk
 - Fircrest—has 2 of 6 other risk indicators
 - NE Tacoma—has 3 of 6 other risk indicators



Emergency Medical Services

EMS risk is defined as the correlation between the frequency of high-acuity medical conditions and community characteristics to determine the need for shorter times to treatment. The goal for EMS risk mitigation is to intervene before damage from the medical condition or traumatic injury becomes irreversible and to decrease the risk of mortality.

The high-acuity medical conditions considered for our community are:



Key contributing factors for EMS acuity include:

- Age of population
- Population density
- Per capita frequency

Table 6—EMS Risk Frequency All Incidents

Management Zone	2010	2011	2012	2013	2014	Total
South West	3,553	3,527	3,594	3,566	3,854	18,094
Downtown	3,314	3,319	3,376	3,592	3,849	17,450
West End	2,958	2,957	3,364	3,473	3,846	16,598
Upper Tacoma	3,218	3,190	3,198	3,329	3,500	16,435
South End	2,977	2,917	3,150	3,228	3,535	15,807
Eastside	2,700	2,698	2,902	2,820	2,867	13,987
South Central	1,991	2,058	2,028	1,904	1,969	9,950
Fife/District 10	1,331	1,399	1,450	1,582	1,617	7,379
North End	1,093	1,084	1,128	1,267	1,350	5,922
Northeast Tacoma	521	583	598	604	614	2,920
Tideflats	519	489	499	609	696	2,812
Point Defiance	401	393	473	442	480	2,189
Fircrest	421	437	397	428	424	2,107
Total	24,997	25,051	26,157	26,844	28,601	131,650

Table 7—EMS Risk Frequency—High-Acuity Incidents (Cardiac, Stroke, Respiratory, Diabetes, Trauma)											
Management Zone	2010	2011	2012	2013	2014	Total					
South West	773	847	838	735	669	3,862					
Upper Tacoma	760	846	803	687	695	3,791					
West End	714	698	728	791	738	3,669					
South End	759	792	794	663	607	3,615					
Downtown	732	754	754	679	661	3,580					
Eastside	671	726	781	641	546	3,365					
South Central	457	501	482	418	327	2,185					
Fife/District 10	298	272	320	343	303	1,536					
North End	209	225	236	224	215	1,109					
Northeast Tacoma	138	141	156	150	126	711					
Tideflats	117	112	112	130	119	590					
Point Defiance	88	101	116	84	85	474					
Fircrest	92	101	88	102	69	452					
Total	5,808	6,116	6,208	5,647	5,160	28,939					

AGE OF POPULATION

The following table delineates the population by age groups throughout the FMZ's. The Point Defiance, Fircrest and West End FMZ's have the highest concentration of population over 65. The Eastside, South West and Fife/District 10 have the highest concentration of the population below age 5.

		Table 8—	Population A	se Groups			
FMZ	Age 0-	Age 5-	Age 15-	Age 25-	Age 50-	Age	Total Pop
	4	14	24	49	64	65+	
South End	2,220	3,788	4,162	9,899	5,137	3,142	28,348
% of total	7.8%	13.3%	14.7%	35%	18.1%	11.1%	100%
West End	1,426	2,631	3,230	8,262	5,461	5,057	26,067
	5.5%	10.1%	12.4%	31.7%	21%	19.3%	100%
Upper Tacoma	1,805	3,065	3,403	10,158	4,516	2,869	25,816
	6.7%	11.9%	13.2%	39.4%	17.5%	11.3%	100%
South West	2,165	3,370	4,120	9,402	3,722	1,920	24,699
	8.8%	13.6%	16.6%	38.1%	15.1%	7.8%	100%
Eastside	2,145	3,858	3,293	8,091	3,494	2,023	22,904
	9.4%	16.8%	14.4%	35.3%	15.3%	8.8%	100%
North End	1,068	1,917	3,767	6,440	4,123	1,967	19,282
	5.5%	9.9%	19.7%	33.3%	21.4%	10.2%	100%
South Central	1,305	2,260	2,216	6,794	3,174	1,636	17,385
	7.5%	13%	12.7%	39.1%	18.3%	9.4%	100%
Northeast Tacoma	1,000	2,440	2,194	5,827	3,583	1,562	16,606
	6%	14.7%	13.2%	35.1%	21.6%	9.4%	100%
Downtown	501	607	1,874	5 <i>,</i> 636	2,130	1,216	11,964
	4.2%	5.1%	15.6%	47.2%	17.7%	10.2%	100%
Fire District 10	972	1,495	1,543	4,688	1,699	793	11,190
	8.7%	13.3%	13.8%	41.9%	15.2%	7.1%	100%
Fircrest	368	829	718	2,063	1,332	1,187	6,497
	5.7%	12.7%	11.1%	31.8%	20.4%	18.3%	100%
Point Defiance	154	280	289	1033	733	868	3,357
	4.6%	8.4%	8.6%	30.8%	21.9%	25.7%	100%
Industrial	11	23	376	1057	247	86	1,800
	.6%	1.3%	20.8%	58.8%	13.7%	4.8%	100%

POPULATION DENSITY/PER CAPITA FREQUENCY

In order to compare EMS rates between the zones, a per capita analysis is necessary. When the EMS frequency of use per 1,000/population is observed in each FMZ and is compared with the high-acuity incidents, the Tideflats zone rises to the top of both tables. Additionally, the Tideflats zone leads significantly in the specific high-acuity risk categories of cardiac, stroke and trauma, whereas the Downtown zone leads in respiratory. However, it should be noted that the Tideflats and Point Defiance zones have the lowest population totals of all zones, and accurate per capita analysis becomes problematic with such a small number.

	Table 9—EMS	Risk Frequency	per 1,000 Resid	lent Population	—All Incidents	
Zone	2010	2011	2012	2013	2014	Total
Tideflats	288	272	277	338	387	312
Downtown	277	277	282	300	322	292
South West	144	143	146	145	156	147
Fife/District 10	119	125	130	142	145	132
West End	113	113	129	133	148	127
Upper Tacoma	125	124	124	129	136	127
Eastside	118	118	127	123	125	122
South Central	115	118	117	110	113	114
South End	105	103	111	114	125	112
Point Defiance	98	96	115	108	117	107
Fircrest	65	67	61	66	65	65
North End	57	56	59	66	70	61
NE Tacoma	31	35	36	36	37	35
Grand Total	115	116	121	124	132	122

Table 10—EMS Risk Frequency per 1000 Resident Population/High-Acuity Incidents

Zone	CARD	DIAB	ENVIR	NEURO	RESP	TRAUMA	Total
Tideflats	33	3	1	9	7	15	12
Downtown	28	3	1	9	15	5	10
South West	11	2	0	5	9	3	5
Upper Tacoma	12	2	0	5	9	2	5
Eastside	11	3	0	4	9	2	5
West End	12	1	0	5	8	2	5
Fife/District 10	13	1	0	4	7	3	5
South End	9	2	0	4	8	2	4
South Central	9	2	0	4	8	3	4
Point Defiance	7	3	0	5	6	2	4
Fircrest	6	1	0	3	3	1	2
North End	4	1	0	3	3	1	2
Northeast Tacoma	3	1	0	2	2	1	1
Total	11	2	0	4	8	2	5

Analysis of EMS risk was conducted according to the following criteria:

- Resident population
- Percentage of resident population over age 65
- High frequency: all EMS, high-acuity conditions
- Frequency per 1,000 resident population: all EMS, high-acuity conditions
- Consistent and emerging trends

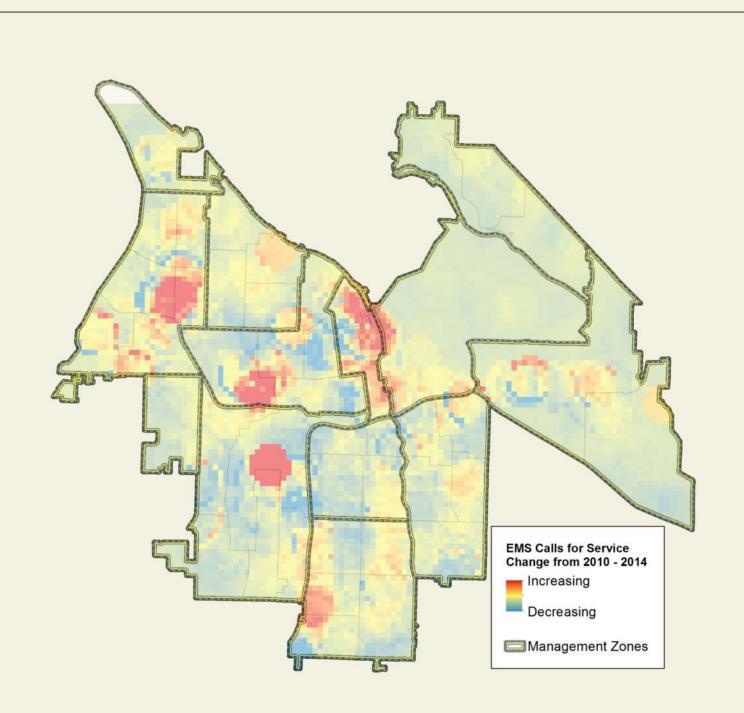
Table 11—Zone-by-Zone EMS Risk Analysis

			E a c		Ens. :		F	4000
			Frequ	iency	Frequ	uency	Freque	ency 1000
Pop. Total	Рор.	% Age	All E	MS	High Acuity		All	High
	Density	65+					Calls	Acuity
11,964	7,871	17.7%	17,450	13.2%	3,580	12.3%	292	10
22,904	4,821	8.8%	13,987	10.6%	3,365	11.6%	122	5
6,497	3,961	20.4%	2,107	1.6%	452	1.5%	65	2
11,190	1,299	15.2%	7,379	5.6%	1,536	5.3%	132	5
19,282	5,371	34.0%	5,922	4.4%	1,109	3.8%	61	2
16,606	4,625	21.6%	2,920	2.2%	711	2.4%	35	1
17,385	5,933	18.3%	9,950	7.5%	2,185	7.5%	114	4
28,348	5,647	11.1%	15,807	12%	3,615	12.4%	112	4
24,699	3,241	7.8%	18,094	13.7%	3,862	13.3%	147	5
1,800	239	4.8%	2,812	2.1%	119	23%	312	12
25,816	5,290	11.3%	16,435	12.4%	3,791	13%	127	5
26,067	4,433	19.3%	16,598	12.6%	3,669	12.6%	127	5
3,357	1,704	25.7%	2,189	1.6	474	1.6	107	4
	11,964 22,904 6,497 11,190 19,282 16,606 17,385 28,348 24,699 1,800 25,816 26,067	Density 11,964 7,871 22,904 4,821 6,497 3,961 11,190 1,299 19,282 5,371 16,606 4,625 17,385 5,933 28,348 5,647 24,699 3,241 1,800 239 25,816 5,290 26,067 4,433	Density65+11,9647,87117.7%22,9044,8218.8%6,4973,96120.4%11,1901,29915.2%19,2825,37134.0%16,6064,62521.6%17,3855,93318.3%28,3485,64711.1%24,6993,2417.8%1,8002394.8%25,8165,29011.3%26,0674,43319.3%	Pop. Total Pop. % Age All e Density 65+ 11,964 7,871 17.7% 17,450 22,904 4,821 8.8% 13,987 6,497 3,961 20.4% 2,107 11,190 1,299 15.2% 7,379 19,282 5,371 34.0% 5,922 16,606 4,625 21.6% 2,920 17,385 5,933 18.3% 9,950 28,348 5,647 11.1% 15,807 24,699 3,241 7.8% 18,094 1,800 239 4.8% 2,812 25,816 5,290 11.3% 16,435 26,067 4,433 19.3% 16,598	Density65+11,9647,87117.7%17,45013.2%22,9044,8218.8%13,98710.6%6,4973,96120.4%2,1071.6%11,1901,29915.2%7,3795.6%19,2825,37134.0%5,9224.4%16,6064,62521.6%2,9202.2%17,3855,93318.3%9,9507.5%28,3485,64711.1%15,80712%24,6993,2417.8%18,09413.7%1,8002394.8%2,8122.1%25,8165,29011.3%16,43512.4%26,0674,43319.3%16,59812.6%	Pop. Total Pop. % Age All EMS High 11,964 7,871 17.7% 17,450 13.2% 3,580 22,904 4,821 8.8% 13,987 10.6% 3,365 6,497 3,961 20.4% 2,107 1.6% 452 11,190 1,299 15.2% 7,379 5.6% 1,536 19,282 5,371 34.0% 5,922 4.4% 1,109 16,606 4,625 21.6% 2,920 2.2% 711 17,385 5,933 18.3% 9,950 7.5% 2,185 28,348 5,647 11.1% 15,807 12% 3,615 24,699 3,241 7.8% 18,094 13.7% 3,862 1,800 239 4.8% 2,812 2.1% 119 25,816 5,290 11.3% 16,435 12.4% 3,791 26,067 4,433 19.3% 16,598 12.6% 3,669	Pop. Total Pop. % Age All EMS High Acuity Density 65+ 11,964 7,871 17.7% 17,450 13.2% 3,580 12.3% 22,904 4,821 8.8% 13,987 10.6% 3,365 11.6% 6,497 3,961 20.4% 2,107 1.6% 452 1.5% 11,190 1,299 15.2% 7,379 5.6% 1,536 5.3% 19,282 5,371 34.0% 5,922 4.4% 1,109 3.8% 16,606 4,625 21.6% 2,920 2.2% 711 2.4% 17,385 5,933 18.3% 9,950 7.5% 2,185 7.5% 28,348 5,647 11.1% 15,807 12% 3,615 12.4% 24,699 3,241 7.8% 18,094 13.7% 3,862 13.3% 1,800 239 4.8% 2,812 2.1% 119 23% 25,816 5,290 <t< td=""><td>Pop. TotalPop. Density% AgeAll EMSHigh</td></t<>	Pop. TotalPop. Density% AgeAll EMSHigh

The zone-by-zone EMS risk analysis based on the above criteria is shown in Table 11. Based on all of the preceding information, the following conclusions can be drawn regarding EMS risk in the TFD service area:

- FMZ's with the highest frequency of all EMS incidents:
 - South West
 - Downtown
 - West End
- FMZ's with the most high-acuity incidents per 1,000 incidents:
 - Tideflats
 - Downtown



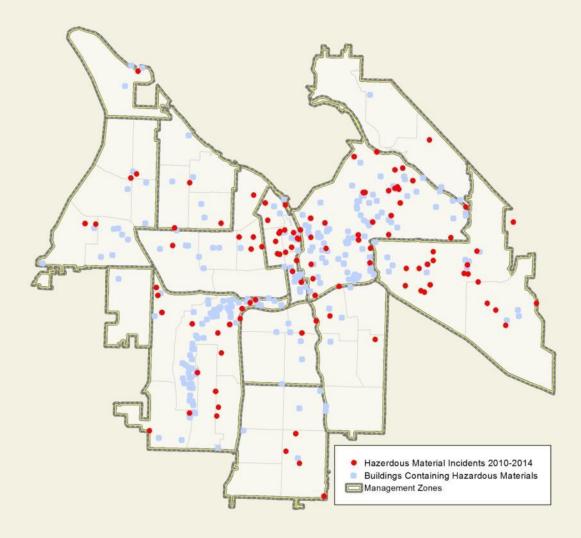


Specialty Risk

Specialty risk is defined as the structural and geographical characteristics of the community that over time persistently generate risk to life safety and/or the environment. The goal for specialty risk mitigation is to keep emergencies from escalating to prevent life and property loss and/or adverse impact on the environment. TFD provides specialty risk mitigation via its Hazardous Materials, Technical Rescue and Marine Firefighting and Rescue services.

HAZARDOUS MATERIALS

Any substance which may pose an unreasonable risk to health and safety of operating or emergency personnel, the public, and/or the environment if not properly controlled during handling, storage, manufacture, processing, packaging, use, disposal, or transportation.



TECHNICAL RESCUE

Defined as any operation that requires the use of specialized tools and skills to rescue patients and ensure the safety of first responders. For TFD, this includes rope rescue, structural collapse, confined space rescue, trench rescue and technical extrication.

MARINE

Marine risk is defined as the risks found in Commencement Bay and Port of Tacoma including but not limited to water rescue/evacuation, emergency medical services, ship/boat fires, oil/fuel spills, and ship-to-shore firefighting.

Table 12—Marine Firefighting and Rescue—All Incidents										
Year	2010	2011	2012	2013	2014	Total				
Incident Total	131	70	148	111	121	581				

Overall analysis of special risk was conducted according to the following criteria:

- Population
- Number of specialty incidents
- Presence of:
 - Geographical and/or access issues (G/A)
 - Wildland/urban interface (W/U)
 - Critical infrastructure (Cl): utilities, transportation, health, education, government
 - Heavy industry (IND)
 - Potential for significant economic impact (EI)
 - Historical/cultural value (HV)

The zone-by-zone specialty risk analysis based on the above criteria is shown in Table 13.

Table 13—Zone-by-Zone Specialty Risk Analysis 2010-2014										
	Population	Density			Presence Of					
FMZ		(pop/miles)	Tech Rescue	Hazmat	G/A	W/U	CI	IND	EI	HV
Downtown	11,964	7,871	17	19			X		X	X
Eastside	22,904	4,821	23	2	X	Х	X		X	X
Fircrest	6,497	3,961	6	0			X		X	
Fire District 10	11,190	1,299	13	18	X	Х	X	Х	X	
North End	19,282	5371	18	4	X	X	Х		X	Х
Northeast Tacoma	16,606	4,625	6	0	X	Х	X			
South Central	17,385	5,933	12	3	X	Х	X		X	
South End	28,348	5,647	7	3	X	Х				
South West	24,699	3,241	29	20	X	X	X	X	Х	
Tideflats	1,800	239	62	42	X	Х	X	X	X	
Upper Tacoma	25,816	5,290	26	9			X		X	
West End	26,067	4,433	19	4	X	X	X		X	
Pt. Defiance	3,357	1,704	33	1	X	X				X

Based on all of the preceding information, the following conclusions can be drawn regarding specialty risk in the TFD service area:

- FMZs with the highest overall specialty risk
 - Tideflats
 - South West
- FMZs with highest HazMat risk based on number of incidents
 - Tideflats—also has 5 of 6 other risk indicators
 - South West—also has 5 of 6 other risk indicators
- FMZs with highest Tech Rescue risk based on number of incidents
 - Tideflats—also has 5 of 6 other risk indicators
 - Point Defiance—also has 3 of 6 other risk indicators
 - South West—also has 5 of 6 other risk indicators
- FMZs with lowest Specialty risk
 - Fircrest—has 2 of 6 other risk indicators
 - NE Tacoma—has 3 of 6 other risk indicators
- Marine fire risk
 - Possible emerging risk in Port of Tacoma area with proposed development



Natural & Technological

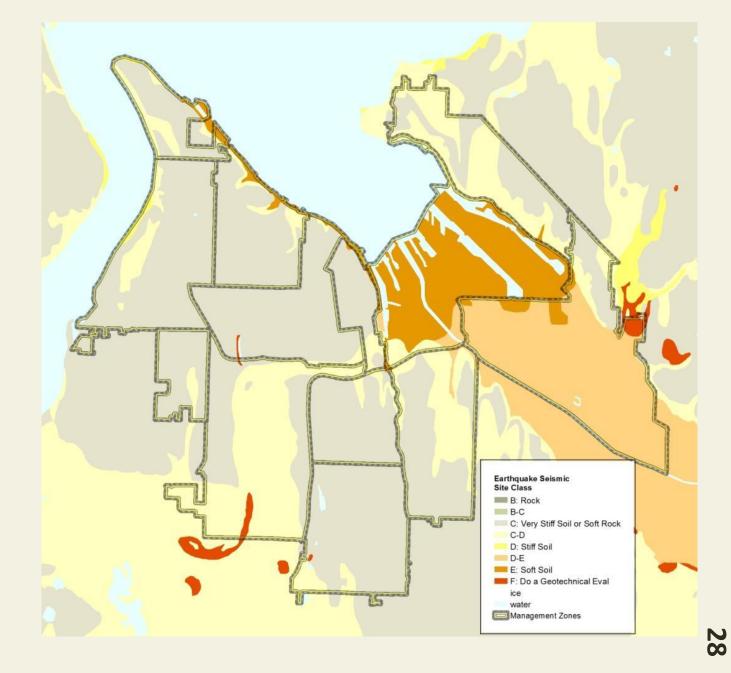
In addition to traditional risks that the department responds to, are natural and human-caused disasters. Given numerous stakeholders (Federal Emergency Management Association, local emergency managers, Universities, etc.) have conducted extensive research in most of these areas, references will direct the reader to a more in-depth analysis by subject matter experts.

GEOLOGICAL HAZARDS

This category identifies the major hazards that are typically associated with the movement of the earth's crust that pose a threat to life and property.

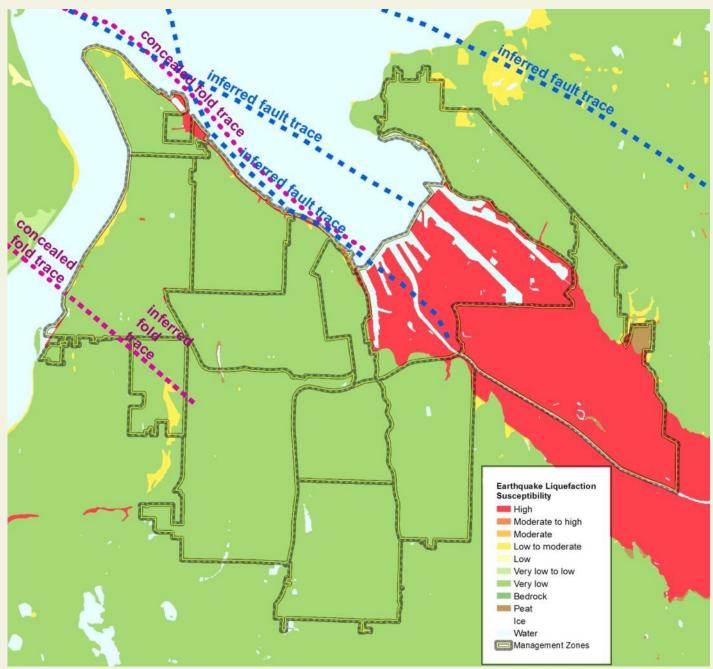
Earthquake/Liquefaction

Potentially the most catastrophic of all natural disasters, the threat of a significant seismic event in our response district is most prominent in the area identified on the map below. Type B (rock) having the least amplification and Type E (soft soil) the most.



Liquefaction

Soil liquefaction describes a phenomenon whereby a saturated or partially saturated soil substantially loses strength and stiffness in response to an applied stress, usually earthquake shaking, causing it to behave like a liquid. This process has been responsible for tremendous amounts of damage in historical earthquakes around the world.

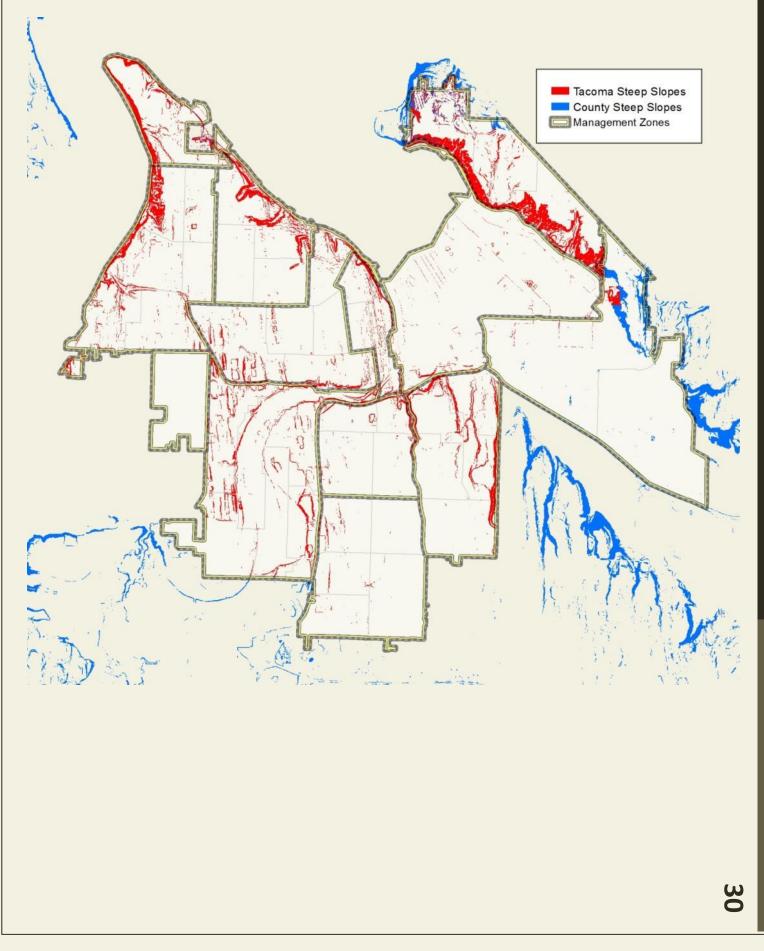


More details about Liquefaction are available from the University of Washington.

http://www.ce.washington.edu/~liquefaction/html/main.html

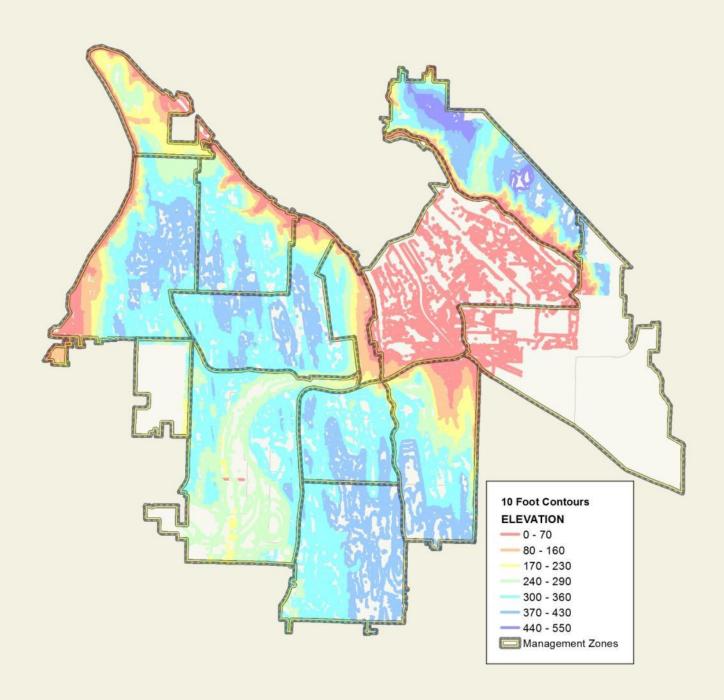
Steep Slopes

Our region's hilly terrain combined with high levels of rainfall could trigger significant landslides in the region.



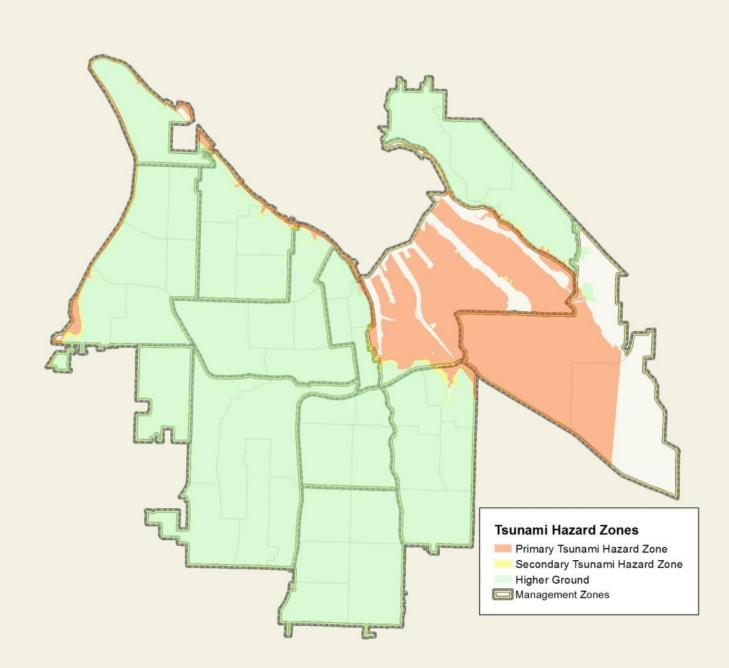
Contour Map

This map illustrates the various contours (hilly terrain and slopes) throughout and the service area.



Tsunami

Triggered by a seismic event, a tsunami is possible in the areas adjacent to Commencement Bay.

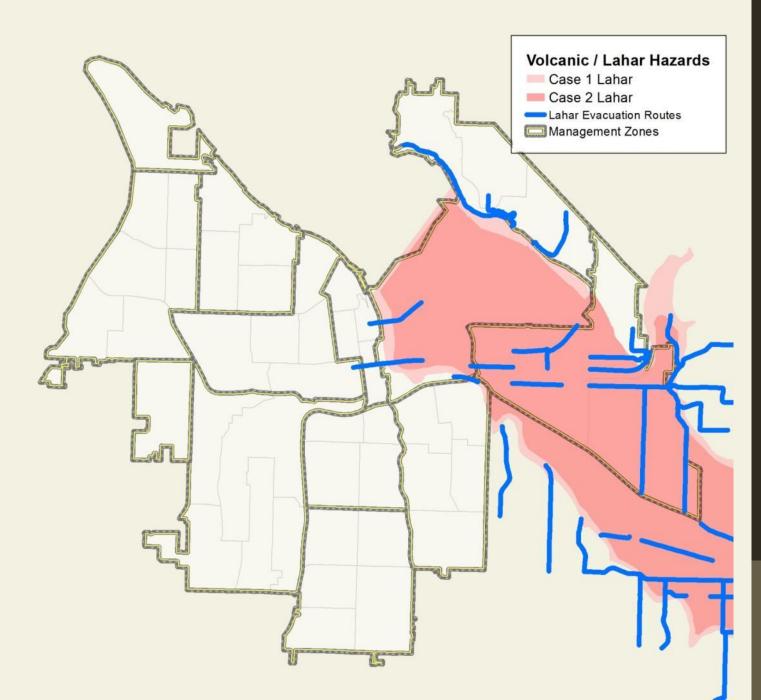


Detailed Tsunami information is available from the Washington State Department of Natural Resources. <u>http://www.dnr.wa.gov/programs-and-services/geology/geologic-hazards/tsunamis</u>

Volcanic/Lahar

Proximity to Mt. Rainier, adds a threat of an eruption event that could cause a lahar in our response area.

A lahar is a type of mudflow or debris flow that typically follows a river valley.



Detailed information about Mt. Rainier and Lahar is available from Pierce County. <u>http://www.piercecountywa.org/activevolcano</u>

METEOROLOGICAL

Weather events present several hazards in our response area. The impacts of global climate change have garnered much research in the last decade. Greenhouse gas scenarios have been developed by climate modeling centers for use in modeling global and regional climate impacts. Locally, predictions for the Puget Sound Region include:

- warming temperatures,
- heavy rainfall in terms of frequency and intensity that could exacerbate flood risks in many watersheds,
- rising sea level,
- a greater proportion of winter precipitation to fall as rain rather than snow,
- an increase in landslide risk, erosion, and sediment transport in fall, winter and spring,
- general flooding

For a detailed description of impacts please see the 2015 University of Washington College of the Environment report, "State of Knowledge: Climate Change in Puget Sound." <u>https://cig.uw.edu/resources/special-reports/ps-sok/</u>

Drought and Wildland Urban Interface

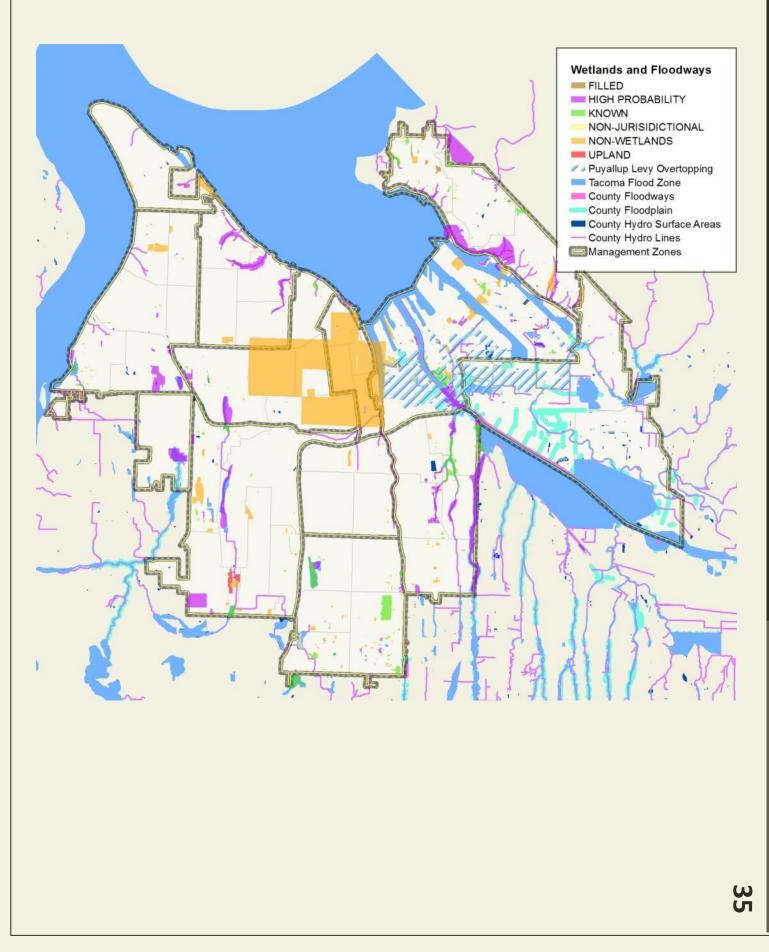
A sustained period without precipitation could increase the fire danger in our wildland-urban interfaces. The area's most likely at risk are Point Defiance Park, Swan Creek Park, West Slope and NE Tacoma areas. As mentioned, climate change predictive models continue to point to hotter and dryer summers in our region that may lead to "Eastern Washington type wildfires" in Western Washington.



FIGURE 1 FIRE - SWAN CREEK PARK - AUGUST 12, 2015

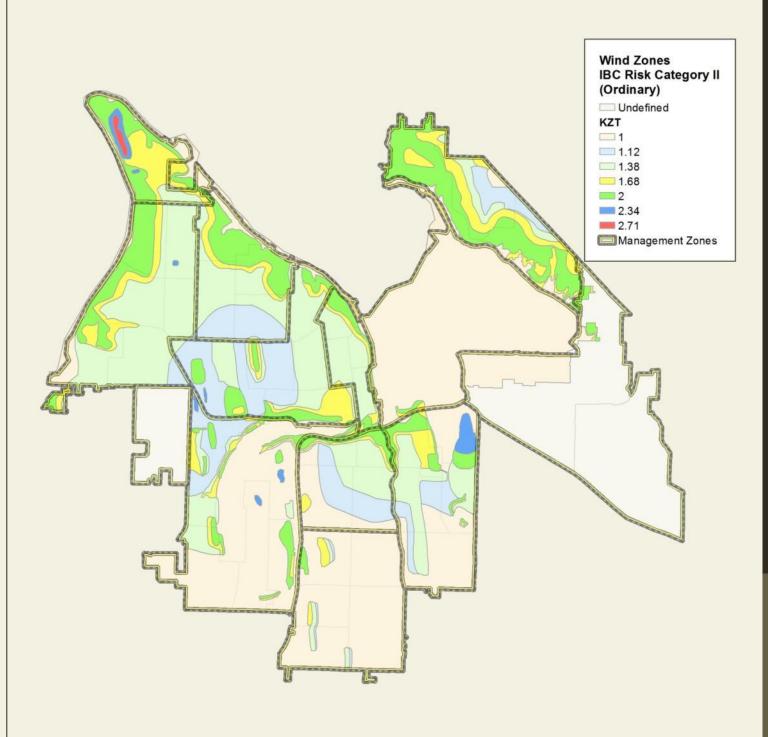
Flood

Floods are one of the most common meteorological threats occurring in our service area.



High Wind

As illustrated below, the northern portion of our response area is prone to higher wind loads. Wind storms often result in falling trees that knockout power, fall on structures/automobiles and create traffic hazards in our service area. "KZT" is a topographic wind speed-up factor.



TECHNOLOGICAL

There are some human-made disasters that can occur with some warning, such as knowing a dam is weak and, without proper mitigation, it will break releasing a flood. However, most of the serious human-caused disasters are the result of unexpected accidents or deliberate acts of terrorism.

Civil Disturbance

Forms of protest against society could result in a mass causality incident.

Epidemic/Outbreak

Pandemic flu or another type of event could create a disaster for the community and first responders alike.

Center for Disease Control—<u>http://www.cdc.gov/flu/pandemic-resources/</u> ٠

Energy Emergency

The creation and transportation of energy-related products pose a threat in our service area.

Rail Lines

Increased transportation of crude oil by rail has developed as an emerging risk in our response area. The State Department of Ecology has several resources regarding this topic.

http://www.ecy.wa.gov/programs/spills/OilMovement/index.html

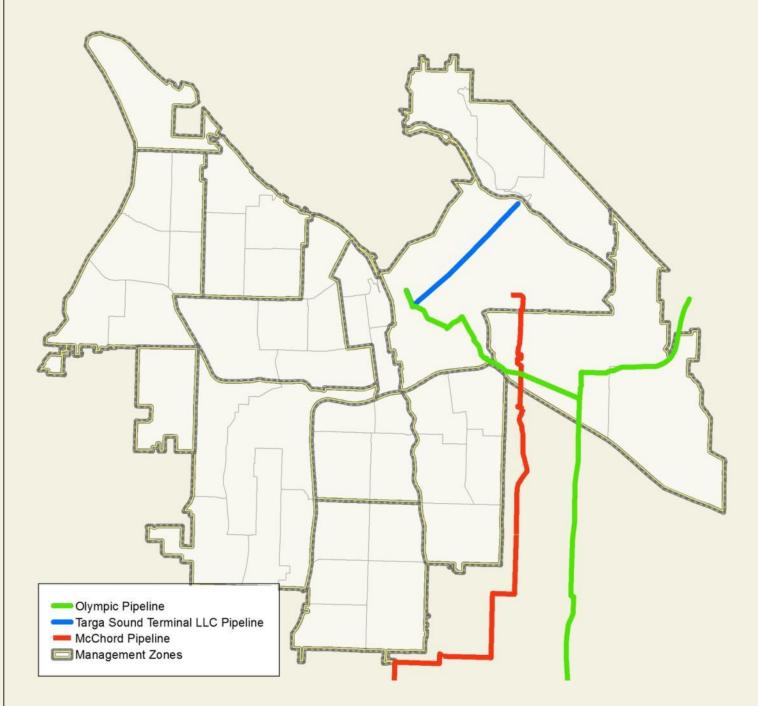


Pipelines

Pipelines are regulated by the Washington Utilities and Transportation Commission. <u>http://www.utc.wa.gov/regulatedIndustries/transportation/pipeline/Pages/default.aspx</u>

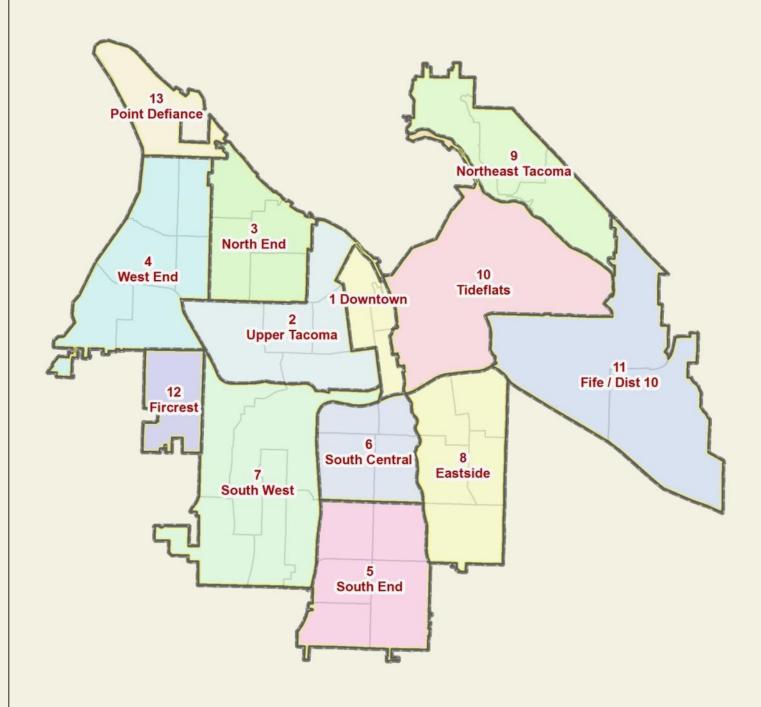
Olympic Pipeline—<u>http://www.olympicpipeline.com/</u>

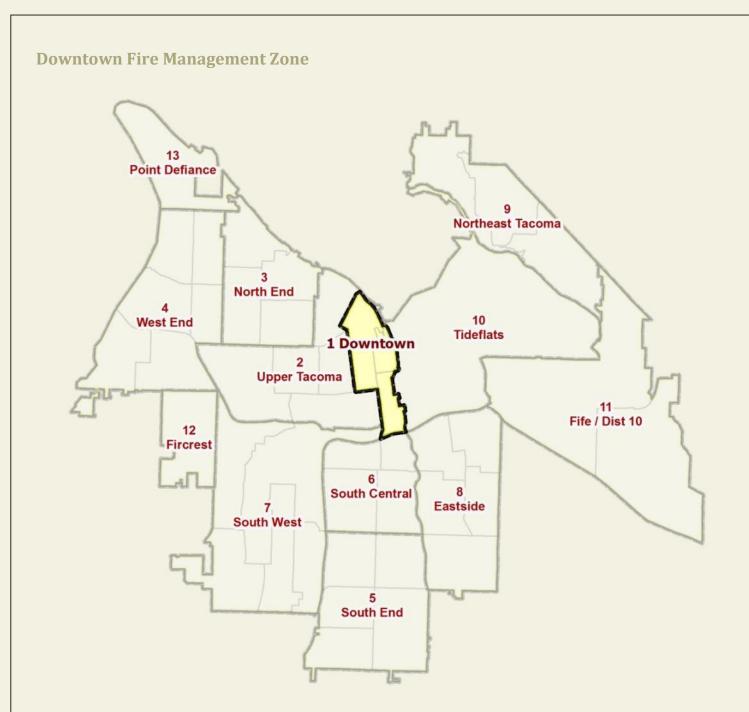
McChord Pipeline—<u>http://www.mcchordpipeline.com/</u>



FIRE MANAGEMENT ZONE DETAILS

The following analysis will focus on the hazards specific to each of the FMZs.





	Sub-zone	Response Area
Population estimate	11,964	215,915
Persons under 5	4.2%	7%
Persons 65 years and over	10.2%	11.3%
Female persons	43.8%	50.7%
Male persons	56.2%	49.3%
Homeownership rate	10.9%	54.1%
Renter rate	89.1%	45.9%
Average household size	1.58	2.45

TFD Resources

Station	Apparatus	Personnel
1	Engine 1/Ladder 1	6
2	Engine2/Battalion 2	4

	FIRE RISK	
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
Concentration of high density unsprinklered condos and high- rise buildings Marinas and docks (west side of Foss Waterway) Low-rise sprawling complexes Large unsprinklered vacant buildings Concentration of high value older, historic homes along Yakima Ave going into Old Town Hotels	 Three hospitals Museums Government buildings UW Tacoma Convention Center Jail Historic Stadium High School Theater district Landmark Convention Center Grain elevator Railroad Electrical vaults Fire Communications Center SR 509 I-705 Qwest switch Historic buildings Bates Tech College 	 Highest concentration of high risk structures in the TFD service area High-value historic homes have access limited by narrow roads, hilly topography Several large assembly facilities in older buildings Presence of critical infrastructure; all of which require high fire flow—utilities, transportation, head care, public safety No water on elevated roadways (SR 509 and I-705 Large vacant buildings preseneed if exposure risk to surrounding structure
Eſ	VIS RISK (based on resident populati	on)
		 2nd in frequency for all incidents 4th in frequency for all high-acuity incidents 2nd in frequency of ems per 1,000 1st in frequency per 1,000 for high-acuity risks of respirator and stroke
	SPECIALTY RISK	
Construction sites Marinas Docks Grain elevator	 Three hospitals Museums Government buildings UW Tacoma Convention Center 	 One of the highest risk for tech rescue; mostly steep angle, rope, and trench incidents

- Railroad
- Electrical vaults

Liquefaction

Landslide

Tsunami

High wind

Rail traffic

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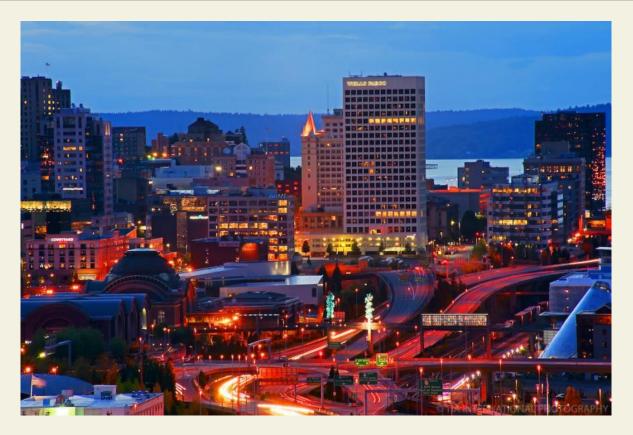
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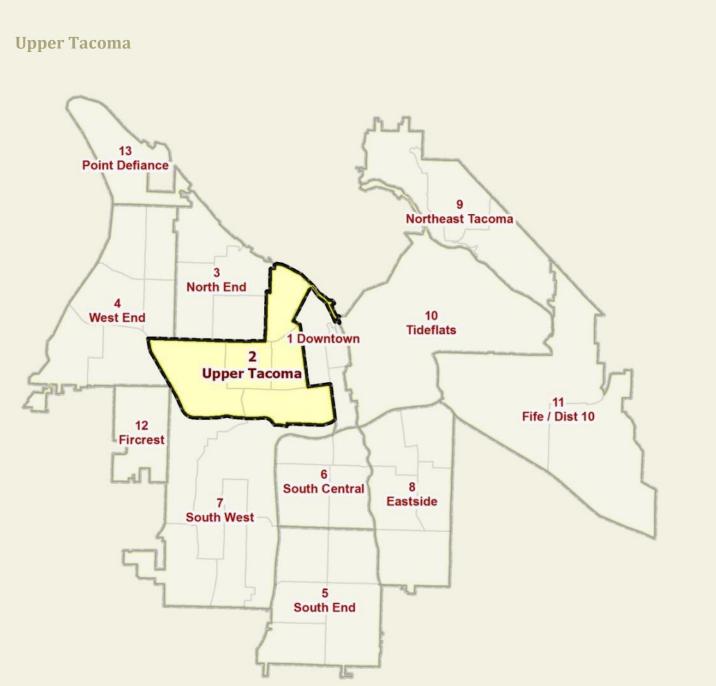
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- Large vacant buildings
- Low-rise sprawling complexes
- Concentration of high-density condos and high rise buildings
- Jail
- Historic Stadium High School
- Theater district
- Landmark Convention Center
- Jail
- Fire Communication Center
- SR 509 and I-705
- Qwest switch
- Historic buildings
- Bates Tech College
- Grain elevator
- Railroad
- Electrical vaults
- NATURAL AND TECHNOLOGICAL RISK

- The risk remains consistent with ongoing construction activity in the zone
- The risk remains consistent with the topography in the zone

- Small portion of the FMZ along the Thea Foss is susceptible to the impacts from Liquefaction and Tsunami
- Steep slopes and high rainfall amounts have resulted in landslides in the Northeast portion of the zone around Schuster Parkway and Stadium High School





FMZ

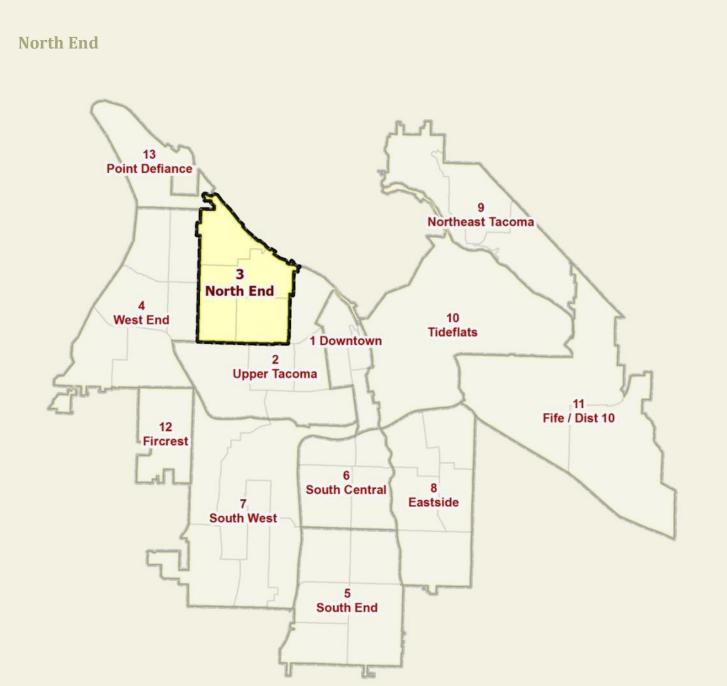
	Sub-zone	Response Area
Population estimate	25,816	215,915
Persons under 5	7%	7%
Persons 65 years and over	11.1%	11.3%
Female persons	51.8%	50.7%
Male persons	48.2%	49.3%
Homeownership rate	52.3%	54.1%
Renter rate	47.7%	45.9%
Average household size	2.35	2.45

TFD Resource List		
Station	Apparatus	Personnel
4	Engine 4/Medic 4	5
9	Engine 9/ Battalion 1	4

FIRE RISK		
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
Older, unsprinklered commercial development along Union Ave, 6 th Ave Several older, unsprinklered residential high-rise buildings High density of older residential structures Life Center; church, school, residential Annie Wright; residential school Concentration of high value older homes In the glide path for McChord AFB	 Cheney Stadium Elks Lodge Historic homes Annie Wright School Allenmore Hospital Schools 	 Higher concentration of schools Life Center primary resident structures unsprinklered Higher concentration of older construction multifamily residential; many are unsprinklered Concentration of high-value older and/or historic homes with limited access ("pie" between Division and 6th Avenue)
E	MS RISK (based on resident popu	llation)
		 4th in frequency for all ems incidents 5th in frequency per 1,000 fo all ems incidents
	SPECIALTY RISK	
Commercial development along Union Ave, 6 th Ave Residential high-rise buildings Detached single-family dwellings In the glide path for McChord AFB	 Cheney Stadium Elks Lodge Historic homes Allenmore Hospital Schools 	 4th highest frequency for call for tech rescue; mostly steep angle and rope incidents Consistent with topography the zone
Ν	IATURAL AND TECHNOLOGI	CAL RISK
Tsunami High wind Rail traffic		 Tsunami risk along the northern portion of the FMZ where "Old Town" area mee Commencement Bay

- Moderate risk to high wind events
- Rail traffic through populated area along Ruston Way/Schuster Parkway





FMZ

	Sub-zone	Response Area
Population estimate	19,282	215,915
Persons under 5	5.5%	7%
Persons 65 years and over	10.2%	11.3%
Female persons	48%	50.7%
Male persons	52%	49.3%
Homeownership rate	73.3%	54.1%
Renter rate	26.7%	45.9%
Average household size	2.36	2.45

TFD Resource List		
Station	Apparatus	Personnel
13	Squad13/Ladder 3	5
14	Engine 14	3

	FIRE RISK	
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
Marinas Nursing homes and retirement communities Concentration of older, unsprinklered commercial buildings along 6 th Ave, waterfront, Old Town, Proctor Prospect Hill In the glide path for McChord AFB Hotel	 Old Town University of Puget Sound Schools Ferry dock Railroad along waterfront Railroad tunnel Designated historic homes 	 High concentration of cultura and historical structures High concentration of high- value and/or historic homes Topographical challenges; high- value homes built on hillsides and/or narrow street that limit access, some too steep for ladder access
	VIS RISK (based on resident populat	tion)
		 5th in vulnerable population 6 and over
	SPECIALTY RISK	
Commercial development along Union Ave, 6 th Ave Residential high-rise buildings Detached single-family dwellings In the glide path for McChord AFB	 Cheney Stadium Elks Lodge Historic homes Allenmore Hospital Schools 	 Seventh highest frequency for calls for tech rescue; mostly steep angle and rope inciden Consistent with topography of the zone
N	ATURAL AND TECHNOLOGICA	AL RISK
Stiff/soft soil/earthquake Liquefaction Tsunami High wind		 Liquefaction and stiff/soft so in North portion of the FMZ near Commencement Bay Tsunami risks near Commencement Bay Moderate risk to high wind events

West End Point Defiance Northeast Tacoma North End West End Tideflats 1 Downtown Upper Tacoma Fife / Dist 10 Fircrest South Central n. Eastside South West South End

	Sub-zone	Response Area
Population estimate	26,067	215,915
Persons under 5	5.5%	7%
Persons 65 years and over	19.4%	11.3%
Female persons	53%	50.7%
Male persons	47%	49.3%
Homeownership rate	52.1%	54.1%
Renter rate	47.9%	45.9%
Average household size	2.11	2.45

TFD Resource List

StationApparatusPersonnel16Engine 16/Medic 15

WESTE	ND FIRE MANAGEMENT ZONE	SUMMARY	
	FIRE RISK		
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS	
 Several nursing homes and retirement communities Marina Several older, unsprinklered multifamily units Commercial development Juvenile detention facility High-value homes Narrows Bridges 	 Narrows Bridges Schools Tacoma Community College Railroad along shoreline Westridge Apartment Complex Wildland/urban interface— hillside along shoreline 	 Risk dispersed overall; highest concentration along major arterials—Pearl St., 6th Ave. Concentration of high-value homes overlooking water Narrows Bridges are critical transportation and economic infrastructure; increased fire risk due to no water supply on the old bridge Westridge—limited access, concentration of older, unsprinklered multifamily residences 1 ladder has good access; 2nd ladder delayed response due to distance—increases risk for commercial response 	
	EMS RISK (based on resident population of the second second second second second second second second second se		
		 3rd in frequency of all ems incidents Tied for 5th in frequency of high-acuity ems incidents 5th in frequency per 1000 for all ems incidents 4th in frequency per 1000 for high-acuity risk of cardiac 	
	SPECIALTY RISK		
 Narrows Bridges Railroad along shoreline Marinas Commercial development Detached single-family dwellings 	 Narrows Bridges Schools Tacoma Community College Railroad along shoreline Wildland/urban interface— hillside along shoreline 	 Narrows Bridges represent critical transportation and economic infrastructure 1st ladder has good access; 2nd ladder delayed response due to distance Fireboat response for marinas, wildland/urban interface also 	

C



	Sub-zone	Response Area
Population estimate	28,348	215,915
Persons under 5	7.8%	7%
Persons 65 years and over	11.1%	11.3%
Female persons	51%	50.7%
Male persons	49%	49.3%
Homeownership rate	60.2%	54.1%
Renter rate	39.8%	45.9%
Average household size	2.75	2.45

TFD Resource List

Station	Apparatus	Personnel
10	Engine 10	3

	FIRE RISK	
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
 Commercial corridor with older construction along Pacific Ave, South Hosmer High density, older single and unsprinklered multifamily residential Nursing homes Large vacant buildings 	 Wildland/urban interface along southern edge of zone 	 Limited access to wildland/urban interface area High concentration of older commercial and residential
EN	IS RISK (based on resident populatio	n)
		 5th in frequency for all ems incidents 4th in frequency for high-acuit incidents Tied for 4th in frequency per 1000 for high-acuity incidents of respiratory and trauma
	SPECIALTY RISK	
 Detached single-family dwellings Commercial corridor along Pacific Ave, So. Hosmer Construction sites 	 Wildland/urban interface along southern edge of zone 	 Limited access to wildland urban interface areas

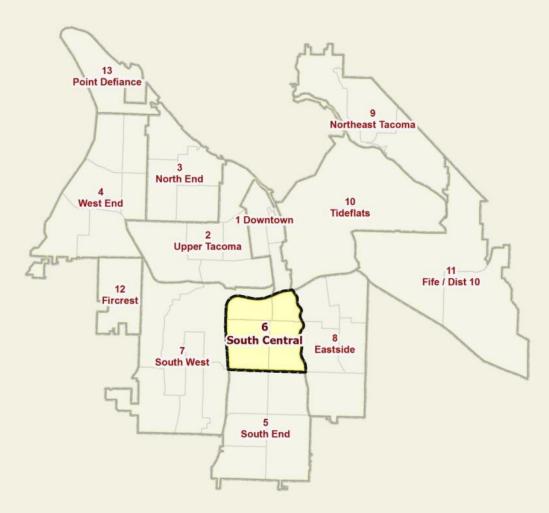
• Railroad

NATURAL AND TECHNOLOGICAL RISK

• Stiff Soil/Earthquake

• Earthquake magnitude risk higher due to stiff soil in the Southwest area of the FMZ

South Central



	Sub-zone	Response Area
Population estimate	17,385	215,915
Persons under 5	7.5%	7%
Persons 65 years and over	9.4%	11.3%
Female persons	51%	50.7%
Male persons	49%	49.3%
Homeownership rate	61.9%	54.1%
Renter rate	38.1%	45.9%
Average household size	2.6	2.45

TFD Resource List

Station 8

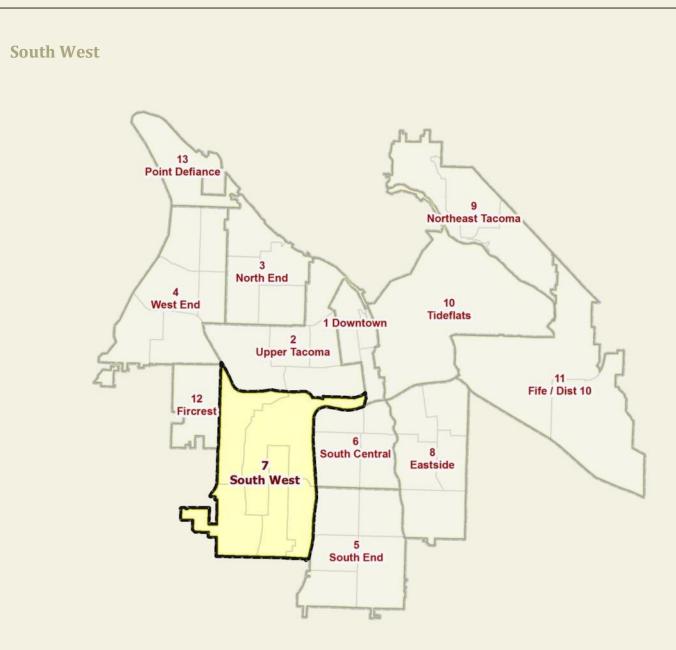
Apparatus Engine 8/Ladder 2/Medic 2

Battalion 3/Tech Rescue

Personnel

8

	FIRE RISK	
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
Concentration of high-density residential Commercial corridor along Pacific Ave., So. 38 th Some high-rise	 Government buildings I-5 Railroad Wildland/urban interface— gulley along eastern border 	 I-5 has limited access and water supply, tanker hazards High concentration of high- density residential structures Railroad has grade issues in this zone; brakes cause spark which cause fire in dry seaso Limited access to wildland/urban interface are
l l	EMS RISK (based on resident populat	ion)
		 7th in frequency for all ems incidents and high-acuity incidents Tied for 3rd in high-acuity risk for trauma Tied for 2nd and 3rd in the hig acuity risks of diabetes and respiratory
	SPECIALTY RISK	
Commercial corridor along Pacific, So. 38 th Some high rise Construction sites Railroad Single-family dwellings	 Government buildings I-5 Railroad Wildland/urban interface— gulley along eastern border 	 Concentration of high density single-family residential Limited access to wildland urban interface areas
	NATURAL AND TECHNOLOGICA	L RISK
Stiff Soil/Earthquake Steep Slope/Landslide High Wind		 Stiff soil in the Northern portion of the FMZ Steep slopes along the North and North East portion of the FMZ Moderate risk high for high wind events



	Sub-zone	Response Area
Population estimate	24,699	215,915
Persons under 5	8.8%	7%
Persons 65 years and over	7.8%	11.3%
Female persons	51.3%	50.7%
Male persons	48.7%	49.3%
Homeownership rate	38.4%	54.1%
Renter rate	61.6%	45.9%
Average household size	2.51	2.45

FD Resource List

Station 1 Apparatus Engine 7

3

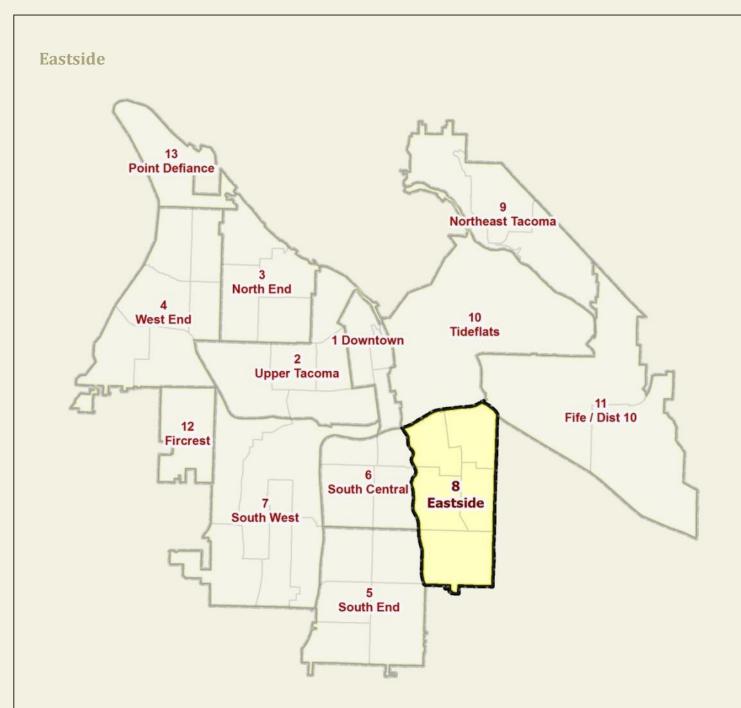
	FIRE RISK	
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
Tacoma Mall High-density multifamily residential Industrial and old retail structures along South Tacoma Way, through the Nalley Valley General Plastics Unsprinklered large vacant or storage buildings In the glide path for McChord AFB	 Tacoma Mall Schools Public Safety buildings Government buildings Tacoma Public Utilities building Railroad Bates Tech College I-5 Java Jive (historic restaurant) Wildland/urban interface— S. 35th to S. 56th and S. Tyler to South Tacoma Way 	 Third highest concentration high-risk structures; follow Nalley Valley and South Tacoma Way Concentration of critical infrastructure—public safety government, transportation utilities I-5 has limited access and water supply, tanker hazard Some high-density residentia multifamily residential has limited access Large vacant/storage buildir present life safety and/or exposure risk to surrounding structures Limited access to wildland/urban interface are
Eſ	VIS RISK (based on resident population of the second	 1st in frequency for all ems incidents 1st in frequency of high-acuit incidents 3rd in frequency per 1000 for high-acuity incidents of strol 2nd in frequency per 1000 for high-acuity incidents of respiratory
	SPECIALTY RISK	
Tacoma Mall Industrial and retail structures along South Tacoma Way, through the Nalley Valley General Plastics	 Tacoma Mall Schools Public Safety Government buildings Tacoma Public Utilities building 	 Second highest risk for HazMat Location of incidents follows the historical railway lines through the Nalley Valley

- Large vacant or storage buildings
- In the glide path for McChord AFB
- Railroad
- Multi-story multifamily dwellings with access challenges
- Railroad
- Bates Tech College
- I-5
- Java Jive
- Wildland/urban interface—
 S. 35th to S. 56th and S. Tyler to South Tacoma Way
- Mostly potential gas leaks and combustible flammable liquid spills/leaks
- Limited access to wildland urban interface areas
- NATURAL AND TECHNOLOGICAL RISK
- Stiff Soil/Earthquake
- Steep Slopes/Landslide
- High Wind
- Rail Traffic

- - Majority of the zone is Stiff Soil
 - Steep Slopes throughout the FMZ
 - Moderate risk for high wind event
 - Rail line extends the length of the zone



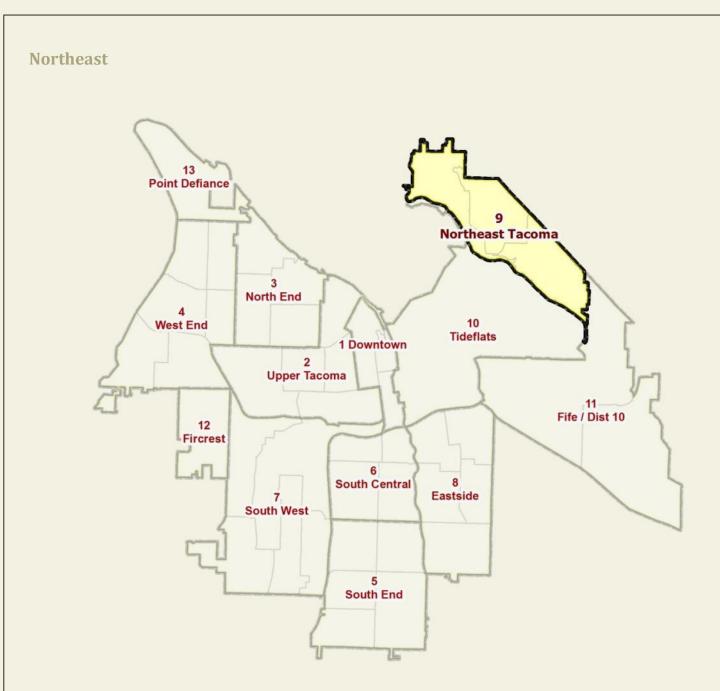




	Sub-zone	Response Area
Population estimate	22,904	215,915
Persons under 5	9.4%	7%
Persons 65 years and over	8.8%	11.3%
Female persons	50.6%	50.7%
Male persons	49.4%	49.3%
Homeownership rate	58.5%	54.1%
Renter rate	41.5%	45.9%
Average household size	3.1	2.45

TFD Resource List		
Station	Apparatus	Personnel
11	Engine 11/Medic 5	5
15	Squad 15	2

	FIRE RISK	
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
High density of older residential structures High assembly occupant loads tent at Emerald Queen Casino Champion Center Older, unsprinklered commercial corridor Older, unsprinklered multifamily residences Retirement/nursing homes Tribal Clinic	 Buddhist Temple Emerald Queen Casino Schools Railroad Wildland/urban interface— gulley with limited access Railroad runs through gully Tribal land 	 4th highest population overa Significant population for whom English is a second language; impacts problem identification and preventio efforts Topography challenges crea access issues Tribal land is unregulated from fireworks code enforcement perspective
E	MS RISK (based on resident populati	ion)
		 6th in frequency for all ems incidents 6th in frequency of high-acui incidents 6th in frequency per 1000 fo ems incidents
	SPECIALTY RISK	
Construction sites Railroad	 Buddhist Temple Emerald Queen Casino Schools Wildland/urban interface— gulley with limited access Railroad runs through gully 	 Topography challenges creat access issues High density of single-family dwellings and overall population
	ATURAL AND TECHNOLOGICA	
Soft Soil/Earthquake Steep Slopes/Landslide Flooding		 Stiff/Soft soil conditions in central and east portion of t FMZ Eastside of the FMZ susceptible to landslides Flood hazards in NE portion the FMZ



	Sub-zone	Response Area
Population estimate	16,606	215,915
Persons under 5	6%	7%
Persons 65 years and over	9.4%	11.3%
Female persons	50.9%	50.7%
Male persons	49.1%	49.3%
Homeownership rate	78.4%	54.1%
Renter rate	21.6%	45.9%
Average household size	2.77	2.45

TFD Resource List		
Station	Apparatus	Personnel
3	Engine 3	3

0	2	
с.	3	

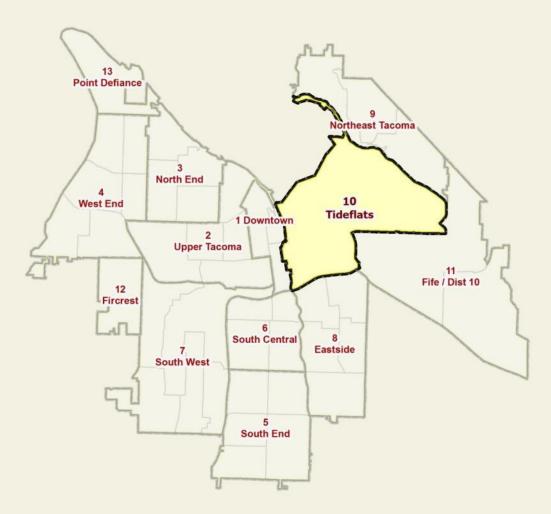
NORTHEAST FIRE MANAGEMENT ZONE SUMMARY FIRE RISK			
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS	
Unsprinklered multifamily residential structures Center at Norpoint Small commercial development Ashley House; long-term care for critically ill children Concentration of high-value, single-family homes	 Center at Norpoint Ashley House; long-term care for critically ill children Schools Wildland/urban interface Tribal land Seabury School 	 Bedroom community with irregular street grid; not the usual numbering system; makes it hard to locate incident sites, particularly for additional responding units Most remote from City Cente Delayed response beyond the first-in company Tribal land is unregulated from a fireworks code enforcemen perspective 	
EN	/IS RISK (based on resident population	· · ·	
		 10th lowest frequency for all ems incidents The lowest frequency for high acuity ems and per 1000 incidents of all zones 	
	SPECIALITY RISK		
Construction sites Detached single-family dwellings Small commercial development	 Center at Norpoint Ashley House (long-term care for critically ill children) Schools Wildland/urban interface 	 Slide prone area Bedroom community with irregular street grid; not the usual numbering system; makes it hard to locate incident sites—particularly fo additional responding companies Most remote from City Cente access challenged by tideflats 	
N	ATURAL AND TECHNOLOGICAL	. RISK	
Stiff/Soft soil/Earthquake Steep Slopes/Landslide Tsunami Volcanic/Lahar		 Large portion of the FMZ is Stiff soil Landslide hazard along the southern and western portion of the FMZ 	

• High Winds

- Tsunami and Lahar risk along the adjacent to Commencement Bay
- Moderate risk for high wind

Tideflats

This zone includes the Port of Tacoma and the area surrounding it.



	Sub-zone	Response Area
Population estimate	1,800	215,915
Persons under 5	.6%	7%
Persons 65 years and over	4.8%	11.3%
Female persons	19.9%	50.7%
Male persons	80.1%	49.3%
Homeownership rate	45.1%	54.1%
Renter rate	54.9%	45.9%
Average household size	1.69	2.45

TFD Resource List		
Station	Apparatus	Personnel
0	0	0

TIDEFLATS FIRE MANAGEMENT ZONE SUMMARY			
FIRE RISK			
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS	
 Refineries Piers/Docks Marinas Storage warehouses Casino Hotels Shipyards Industrial structures Tank farm supplied by Olympic fuel pipeline from refineries Pipeline from US Oil to McChord Pipeline from Blair Waterway to US Oil Older unsprinklered commercial structures along Puyallup Ave. Stacked container and log yards Indoor stacked boat storage Low-rise sprawling complexes Manufacturing structures Material reclamation yards 	 Railroad, including commuter line Crude oil by rail Tacoma Dome Port of Tacoma Detention facility Wildland/urban interface along Marine View Drive 	 Access to area limited by waterways, rail lines and failing bridge infrastructure Low residential population but high daytime population High concentration of large unsprinklered buildings/yards with high fire load Dependent on private hydrants for water supply at the end of some waterways Access to wildland/urban interface areas limited by topography; area is prone to landslides Presence of pipelines increases risk of conflagration Hard to shut off pipeline quickly, increased risk to the environment Presence of gas with decreased ability to detect ignition source also increases fire risk Potential for huge economic impact Marinas in fairly remote location so land response is longer; not quickly or easily accessible by water routes either Decreased water supply and presence of derelict vessels also increases fire risk Limited access due to development and street closures 	

E	SPECIALTY RISK	 1st in frequency per 1000 for all high-acuity ems incidents 1st in frequency high-acuity risk of cardiac 1st in frequency high-acuity risk of diabetes, trauma, and stroke (note-this is likely due to the low resident population in the zone)
 Construction sites Railroad, including commuter line Port of Tacoma Marinas Refineries Piers/Docks Marinas Storage warehouses Shipyards Industrial structures Tank farm supplied by Olympic fuel pipeline from refineries Pipeline from US Oil to McChord Pipeline from Blair Waterway to US Oil Commercial structures along Puyallup Ave. Low rise sprawling complexes Manufacturing structures 	 Tacoma Dome Detention facility Railroad, including commuter line Port of Tacoma Casino Hotels Wildland/urban interface along Marine View Drive 	 Highest risk zone for HazMatincidents Location of incidents spread out through entire zone Risk and location consistent with industrial nature of the zone Mostly chemical releases an combustible/flammable liquispills/leaks Access to area limited by waterways, rail Low residential population bingh daytime worker population Access to wildland/urban interface areas limited by topography; area is prone to landslides Presence of pipelines increases risk Hard to shut off pipeline quickly, increased risk to the environment Presence of gas with decreased ability to detect ignition source also increase fire risk Potential for huge economic impact Marinas in fairly remote location so land response is longer

NATURAL AND TECHNOLOGICAL RISK Earthquake **Detention Facility** • • This FMZ has the most Natural • and Technological hazards in Large quantities of stored • Liquefaction • flammable liquids TFD's service area Tsunami • Lahar • Rail Traffic ٠ Pipeline • Flood • Fife/District 10 13 Point Defiance



	Sub-zone	Response Area
Population estimate	11,190	215,915
Persons under 5	8.7%	7%
Persons 65 years and over	7.1%	11.3%
Female persons	49.5%	50.7%
Male persons	50.5%	49.3%
Homeownership rate	46.3%	54.1%
Renter rate	53.7%	45.9%
Average household size	2.55	2.45
		Ň

Station Apparatus 12 Engine 12/Ladder 4

8

	FIRE RISK	
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
 Older, unsprinklered hotels/motels Multifamily residential complexes; most unsprinklered Large warehouses Bulk oxygen producing plant Multiple casinos Fabulich Center; multi-story building Olympic pipeline into the Industrial FMZ Commercial corridor Manufacturing Stacked container yard 	 I-5 Hwy. 99 Railroad Poodle Dog (historic restaurant) Business corridor along Hwy 99 and 20th St. E. Schools Government buildings Fife Heights Wildland/urban interface Rural residential development Tribal land 	 Lower population density overall Long response times due to topography (Fife Heights) and/or remoteness Water supply challenges Higher flood risks area Rural residential developments have hundreds of homes with limited access hard to get apparatus into them AND close spacing; essentially row houses from a firefighting perspective Concentrated business district; huge economic impa Tribal land is unregulated from a building and fireworks code enforcement perspective
	EMS RISK (based on resident population	· · ·
	SPECIALITY RISK	 8th in frequency of all incident and in high-acuity incidents 3rd in population for ages 0-4
 Large warehouses Bulk oxygen producing plant Olympic pipeline into the Industrial zone Manufacturing Construction sites Fabulich Center—multi-story building 	 I-5 and Hwy. 99 Railroad Business corridor along Hwy 99 and 20th St. E. Schools Government buildings Wildland/urban interface 	 Higher flood risks area 4th highest risk for HazMat Incidents in area adjacent to the Tideflats zone Mostly combustible flammable liquid release/spill Long response times due to topography and/or remoteness

Medic 2/HazMat

- Rural residential developments have hundreds of homes—some with limited access
- Concentrated business district

Second highest concentration

of Natural and Technological

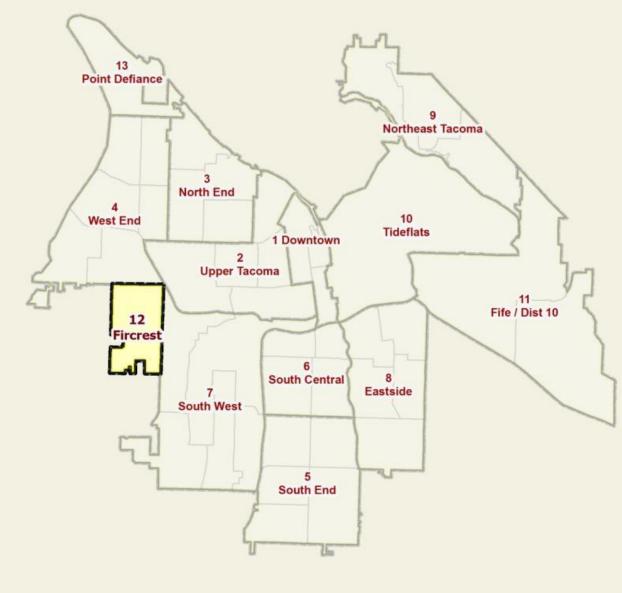
risk in service area

•

NATURAL AND TECHNOLOGICAL RISK

- Earthquake
- Liquefaction
- Tsunami
- Lahar
- Rail traffic
- Pipeline
- Landslide
- Flood

Fircrest



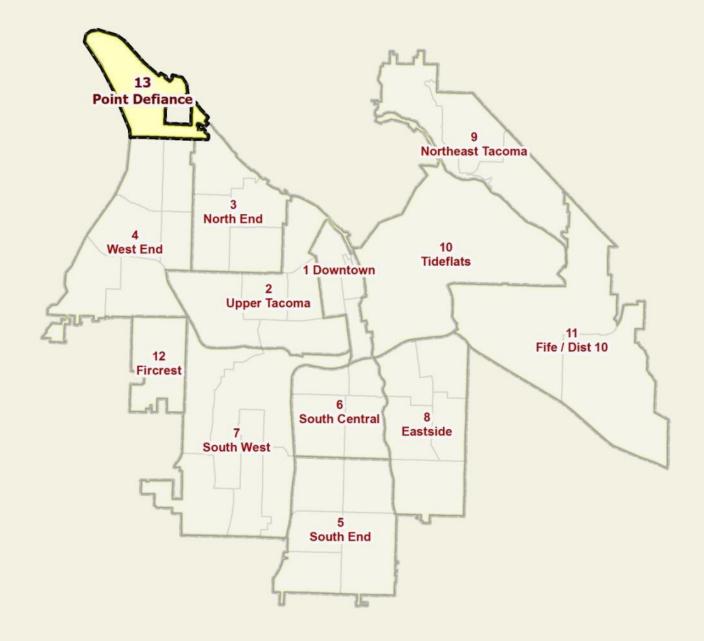
	Sub-zone	Response Area
Population estimate	6,497	215,915
Persons under 5	5.7%	7%
Persons 65 years and over	7.1%	11.3%
Female persons	46.4%	50.7%
Male persons	53.6%	49.3%
Homeownership rate	69.4%	54.1%
Renter rate	30.6%	45.9%
Average household size	2.39	2.45

TFD Resource List

Station	Apparatus	Personnel
1	Engine 17	3

	FIRE RISK		
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS	
Light commercial development along So. 19 th and Regents Blvd. Some multifamily residential Predominately single family homes	t • Schools • Government buildings	 Primarily single-family residential; not too densely populated Highest risk concentrated along major corridors— So.19th, Regents Blvd. 	
	EMS RISK (based on resident popula	ation)	
		 13th in frequency of all incidents 13th in high-acuity incidents 	
	SPECIALTY RISK		
Construction sites	SchoolsGovernment buildings	 Primarily single-family residential; not too densely populated 	
NATURAL AND TECHNOLOGICAL RISK			
Stiff Soil/Earthquake		 Small portion of the central and south portion of the FM has stiff soil 	

Point Defiance



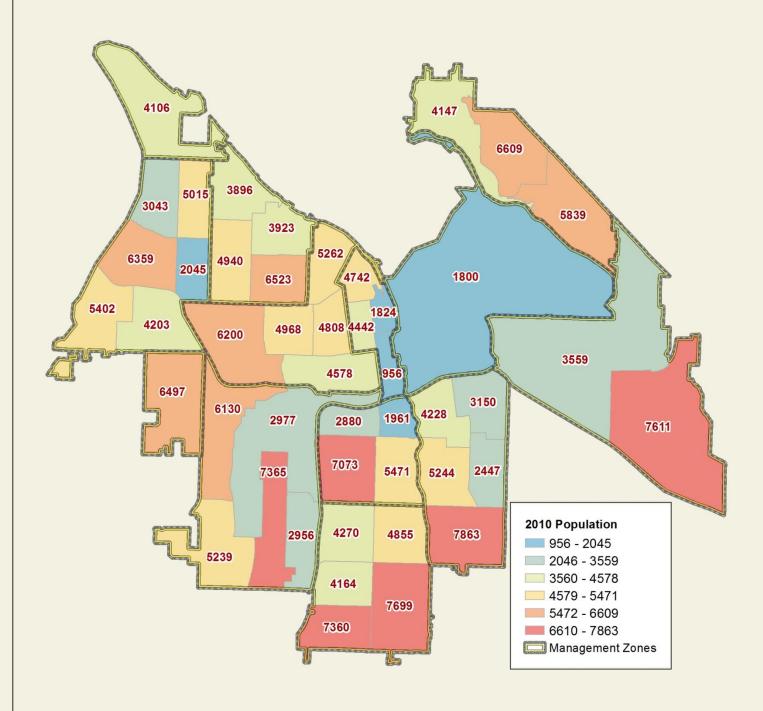
	Sub-zone	Response Area
Population estimate	4,106	215,915
Persons under 5	4.6%	7%
Persons 65 years and over	25.9%	11.3%
Female persons	53%	50.7%
Male persons	47%	49.3%
Homeownership rate	65.5%	54.1%
Renter rate	34.5%	45.9%
Average household size	2.18	2.45

TFD Resource List		
Station	Apparatus	Personnel
0	0	0

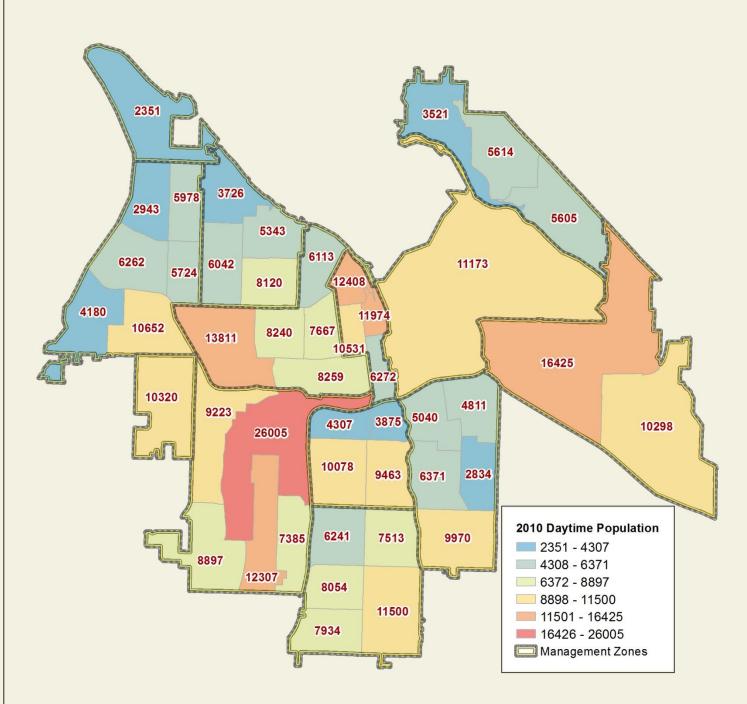
POINT D	EFIANCE FIRE MANAGEMENT ZON	
FIRE RISK		
HAZARDS	SPECIAL HAZARDS	RISK ANALYSIS
 760-acre natural park 	Old growth forestPoint Defiance ZooMarina	 Primarily single-family residential; not too densely populated Wildfire risks at the park. Improved water supply. Remote access.
	EMS RISK (based on resident populat	ion)
		 12th in frequency of all incidents 12th in high-acuity incidents Emerging risk with the development of Point Ruston.
	SPECIALTY RISK	
 Wildland urban interface 	 Point Defiance Park and Zoo Vertical bluffs up to 250 feet high in some places 	 Second highest risk for tech rescue; mostly steep angle an rope incidents Consistent with topography of the zone 84 homes on Salmon Beach accessible only by two sets of 200+ step staircases, a dirt path or the water Ruston incorporated and heavily dependent on mutual aid Limited access to wildland urban interface
	NATURAL AND TECHNOLOGICA	L RISK
 Liquefaction Steep Slopes/Landslides High Wind Tsunami Rail traffic 		 Increased risk for Tsunami an liquefaction where land is adjacent to Commencement Bay Moderate to high risk for strong wind events Lengthy rail tunnel

APPENDIX A—DEMOGRAPHIC DATA

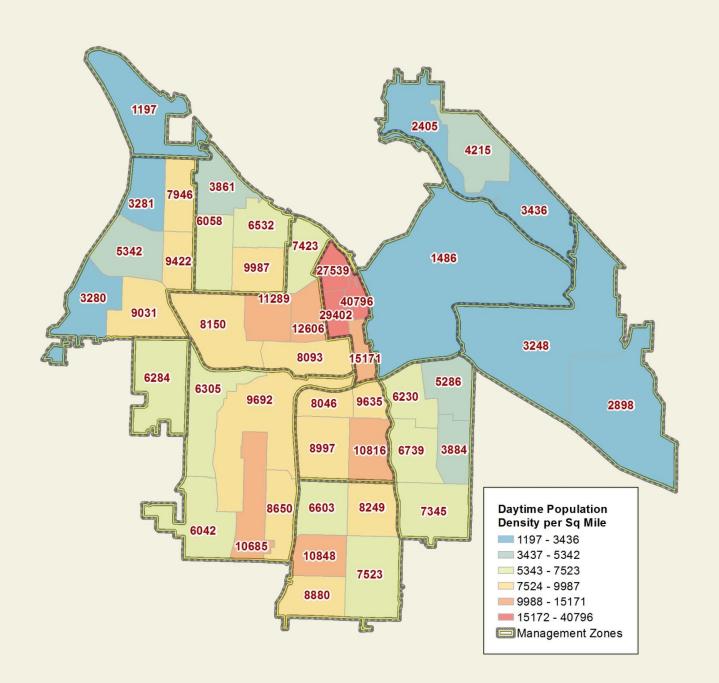
RESIDENT POPULATION BY SUB-ZONE



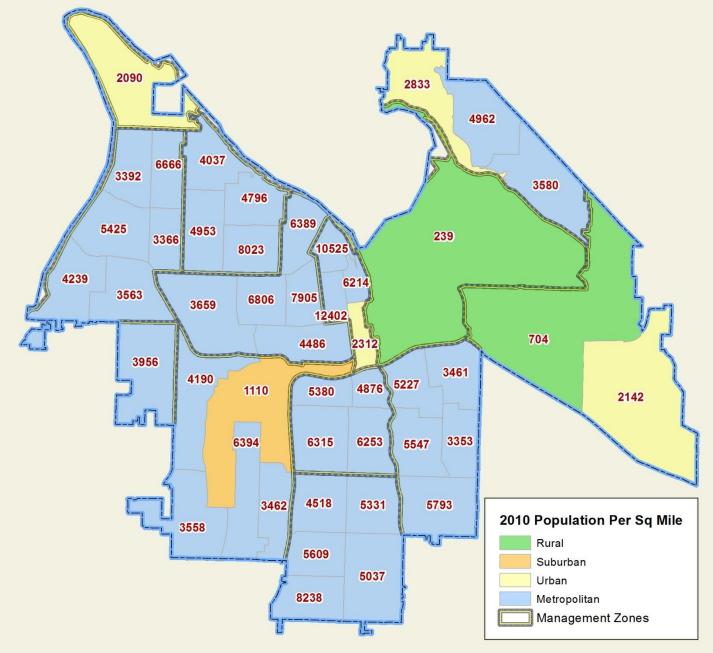
DAYTIME POPULATION ESTIMATE BY SUB-ZONE



DAYTIME POPULATION DENSITY PER SQUARE MILE



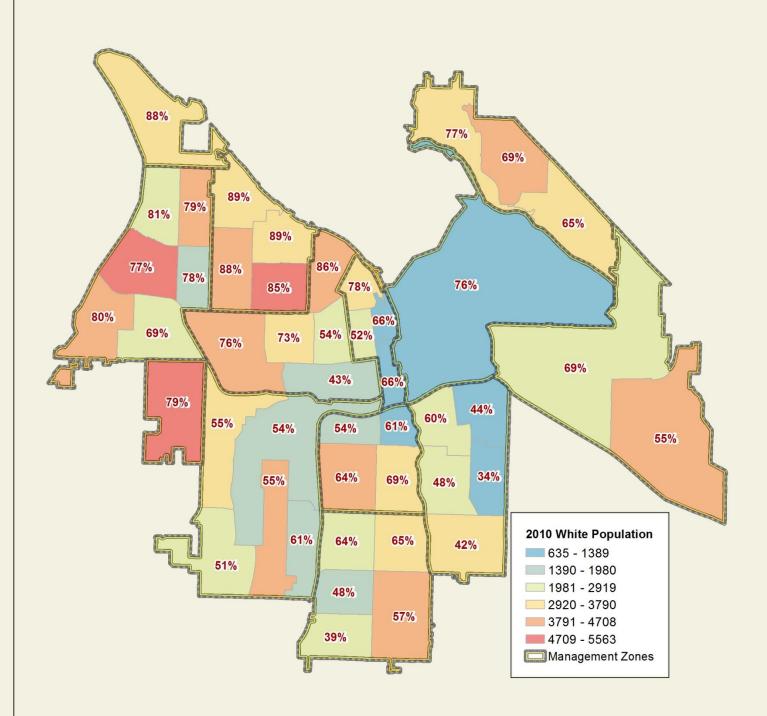
POPULATION DENSITY BASED ON THE COMMISSION ON FIRE ACCREDITATION INTERNATIONAL DESIGNATION

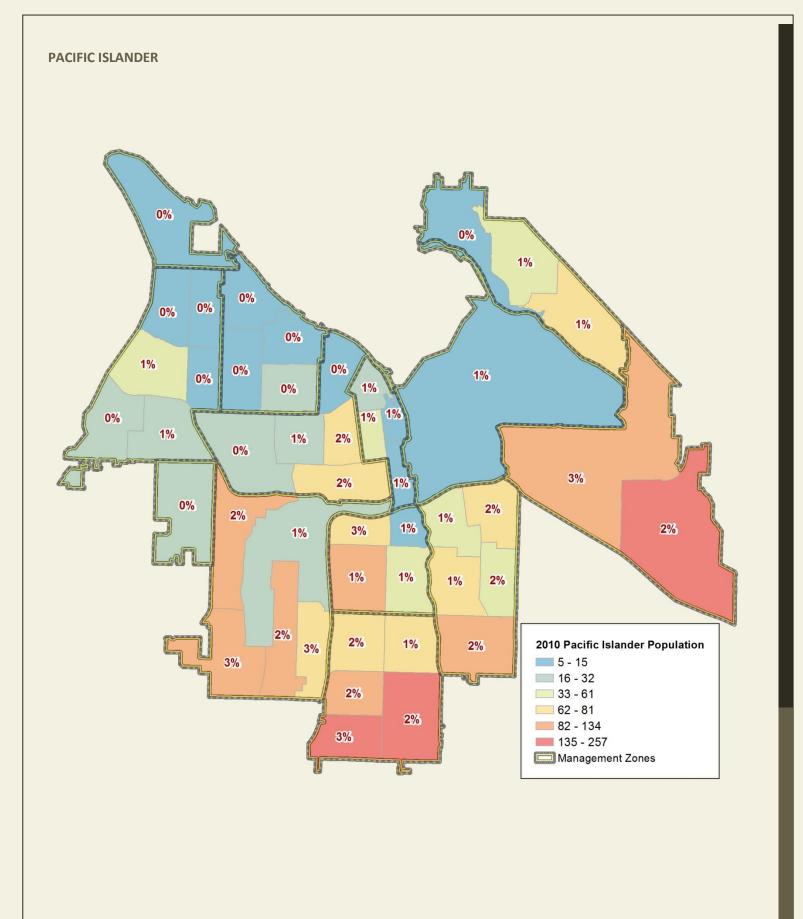


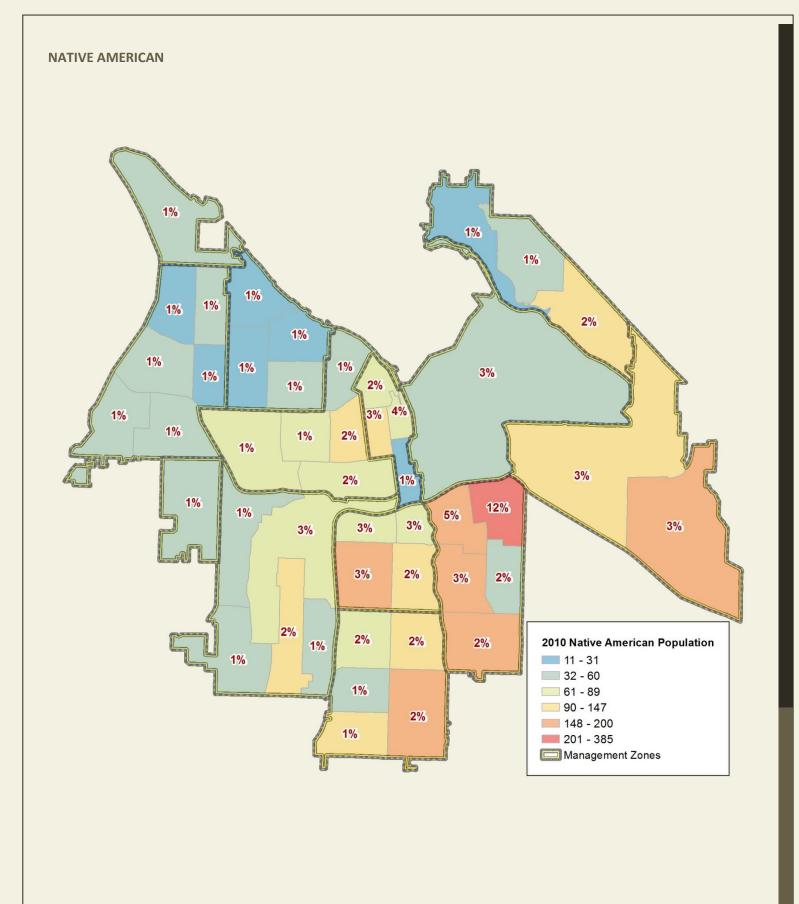
The Commission on Fire Accreditation International (FASSEM, 8th Edition) recommends dividing a jurisdiction into fire management zones based on population density. The following illustrates population density throughout our service area.

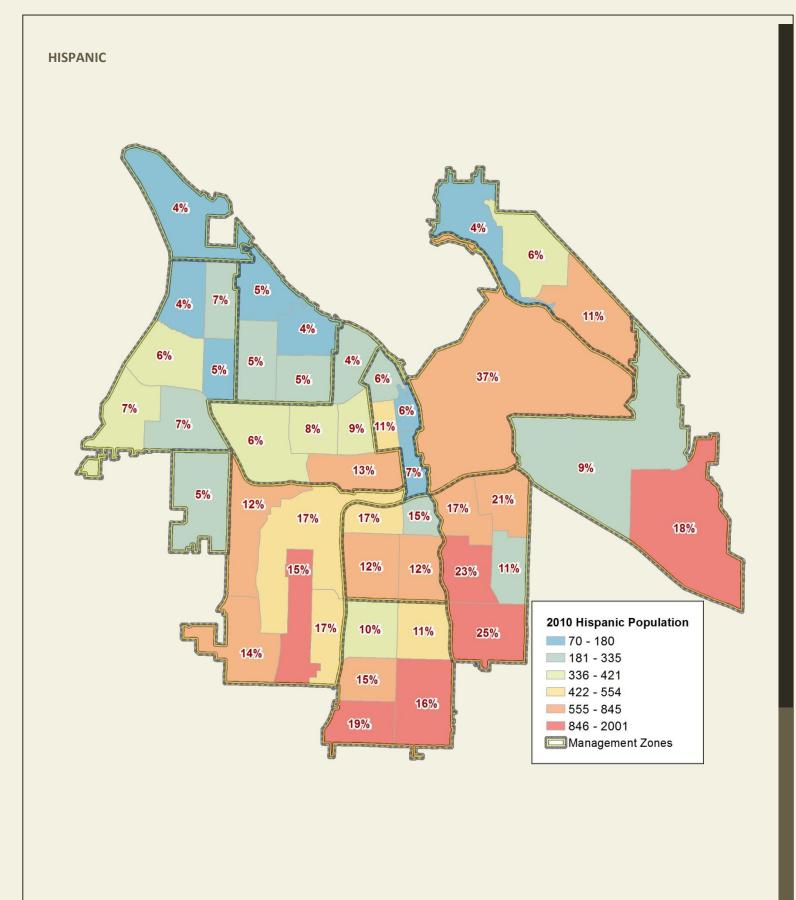
- Metropolitan: >3k per square mile
- Urban: >2k per square mile
- Suburban: 1k-2k per square mile
- Rural: 1k per square mile

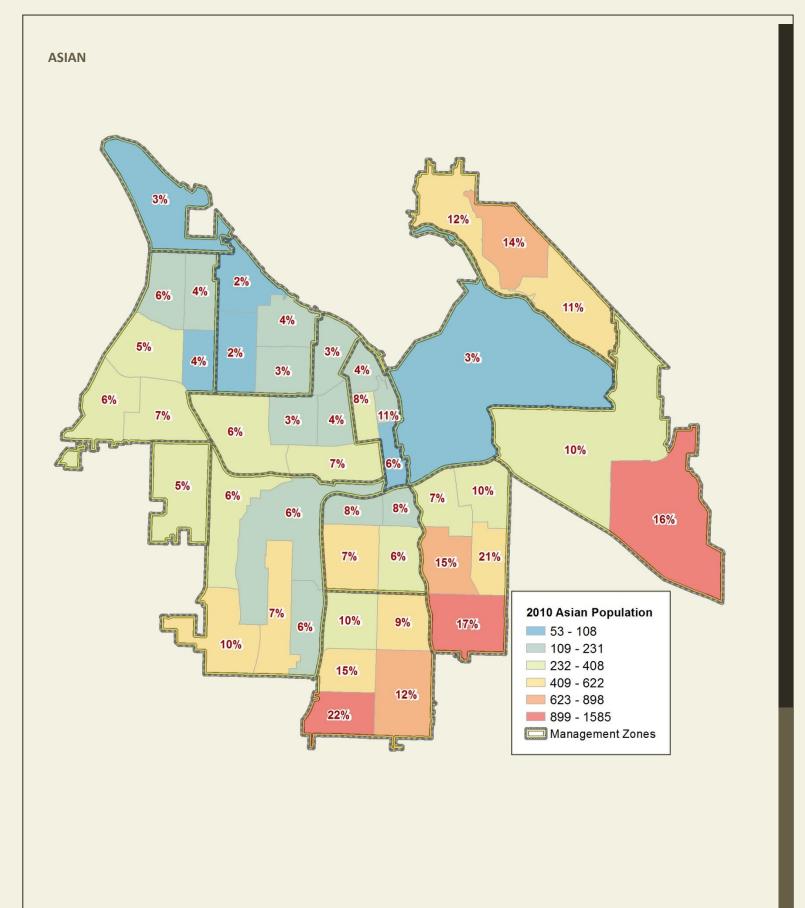
POPULATION DISTRIBUTION BY RACE-WHITE



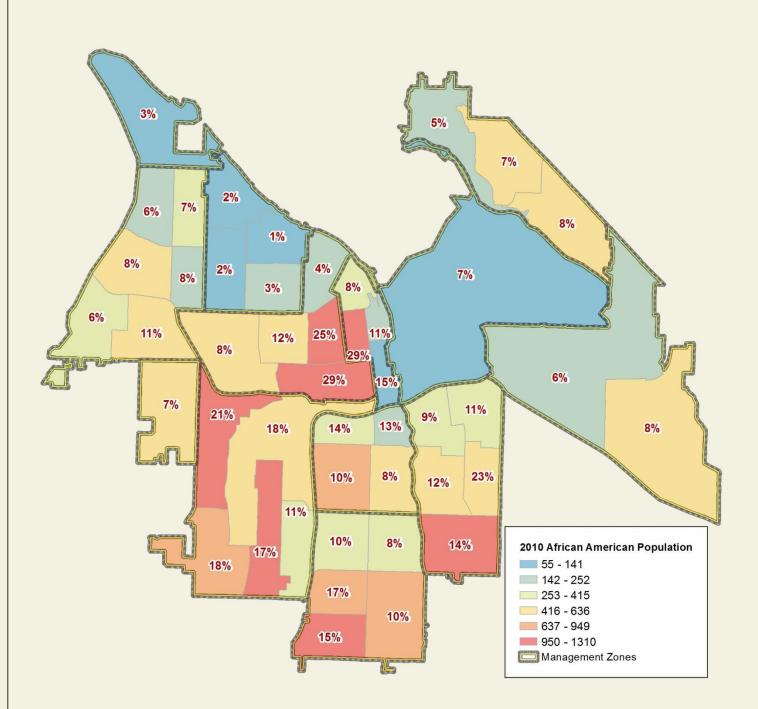


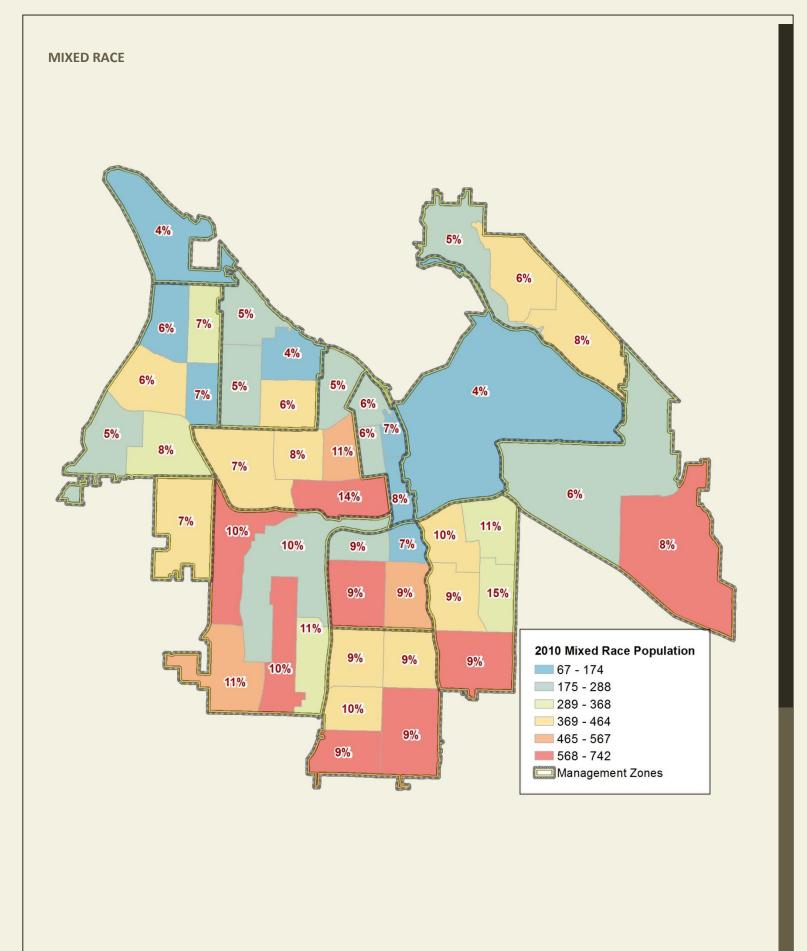


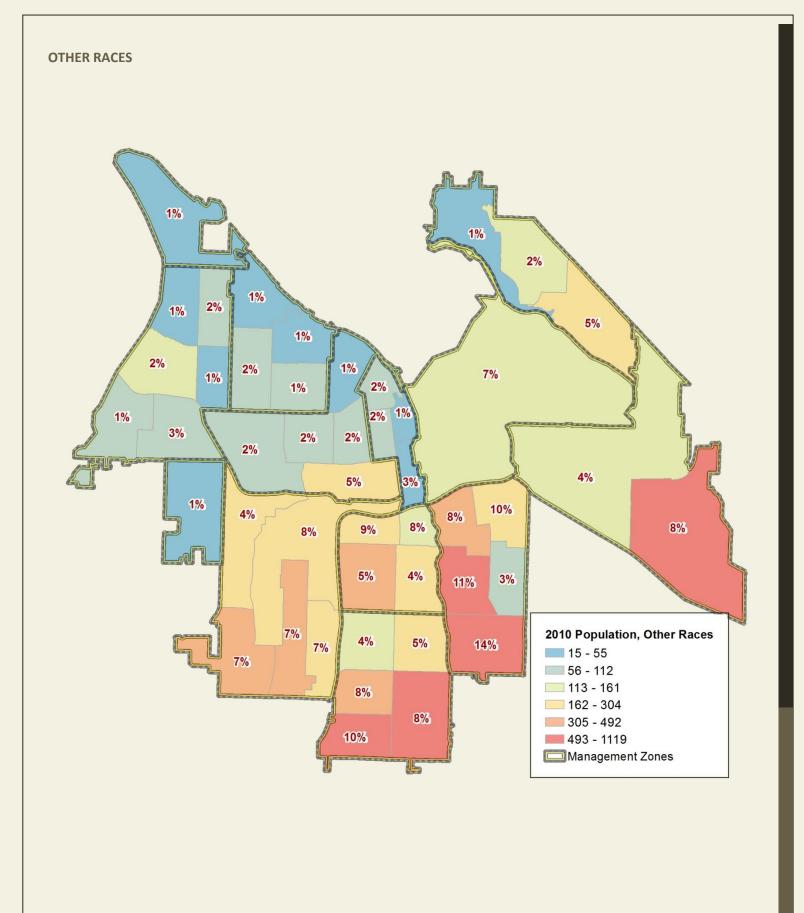




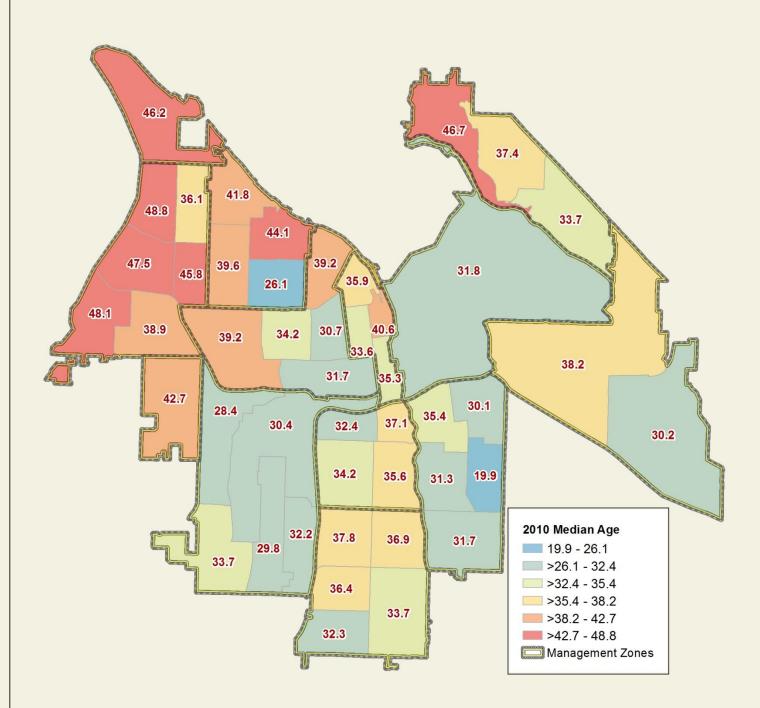




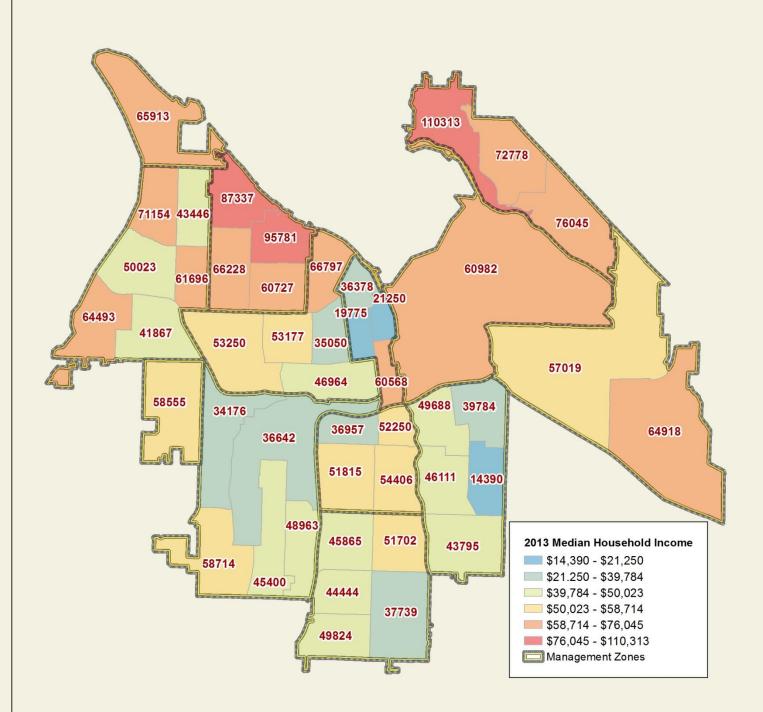




MEDIAN AGE BY SUB-ZONE

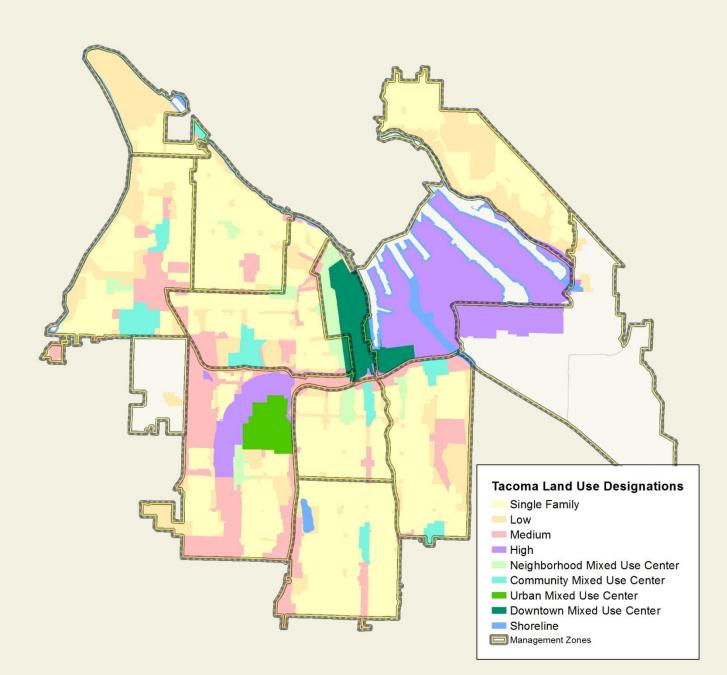


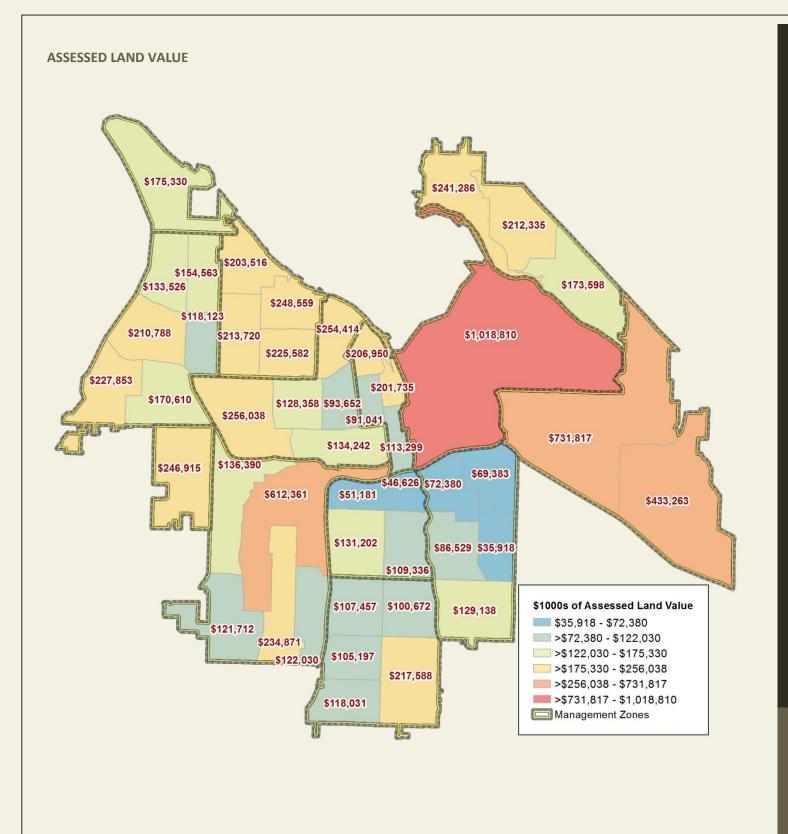
MEDIAN HOUSEHOLD INCOME BY SUB-ZONE (2013)

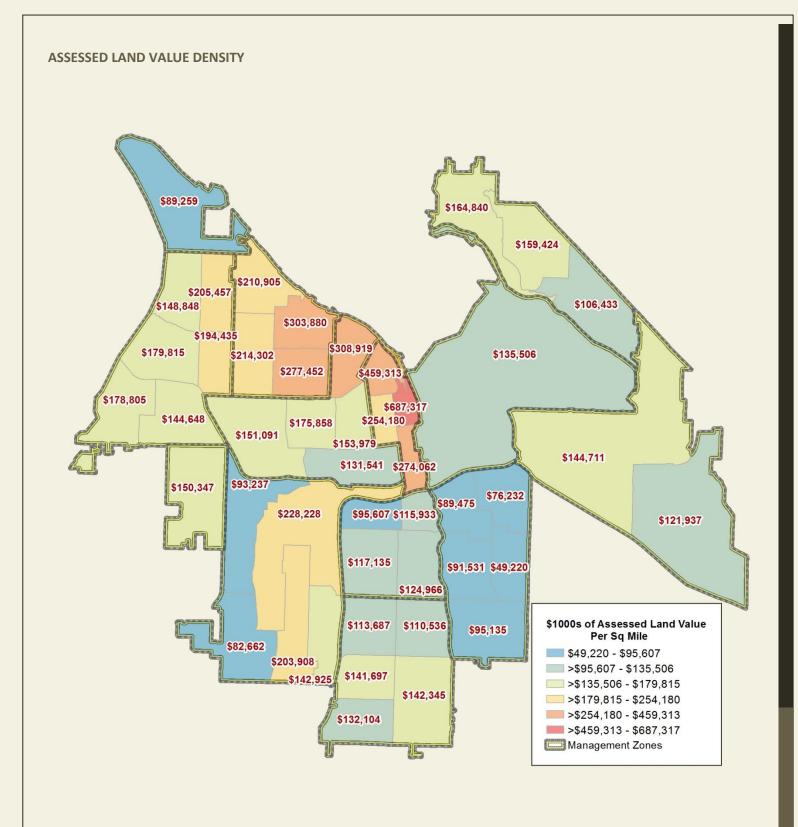


APPENDIX B—LAND USE/BORDERS/INFRASTRUCTURE

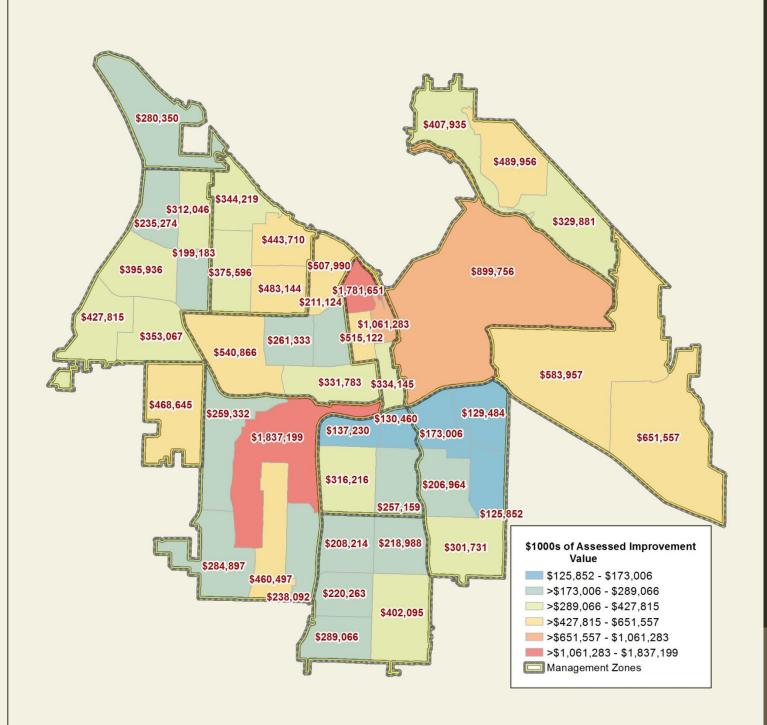
LAND USE



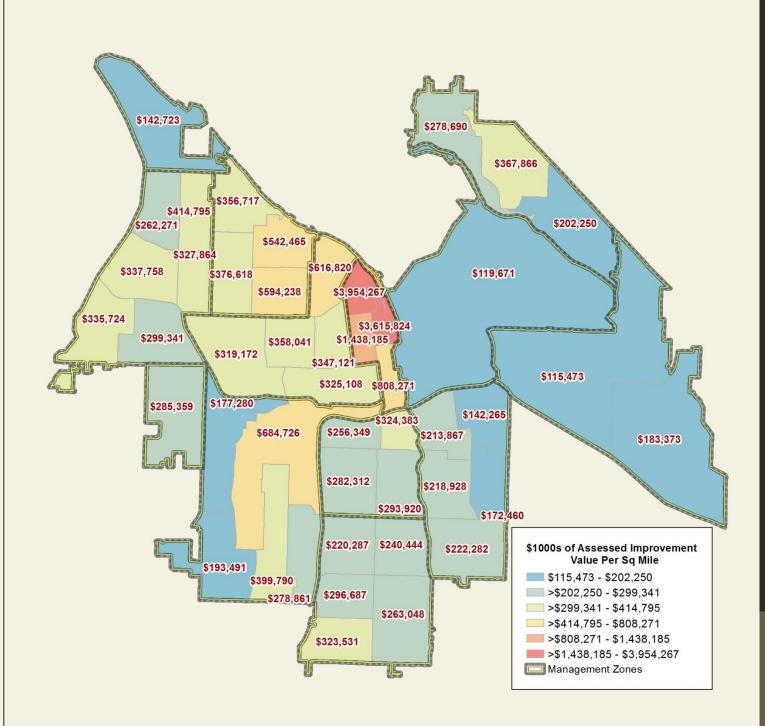


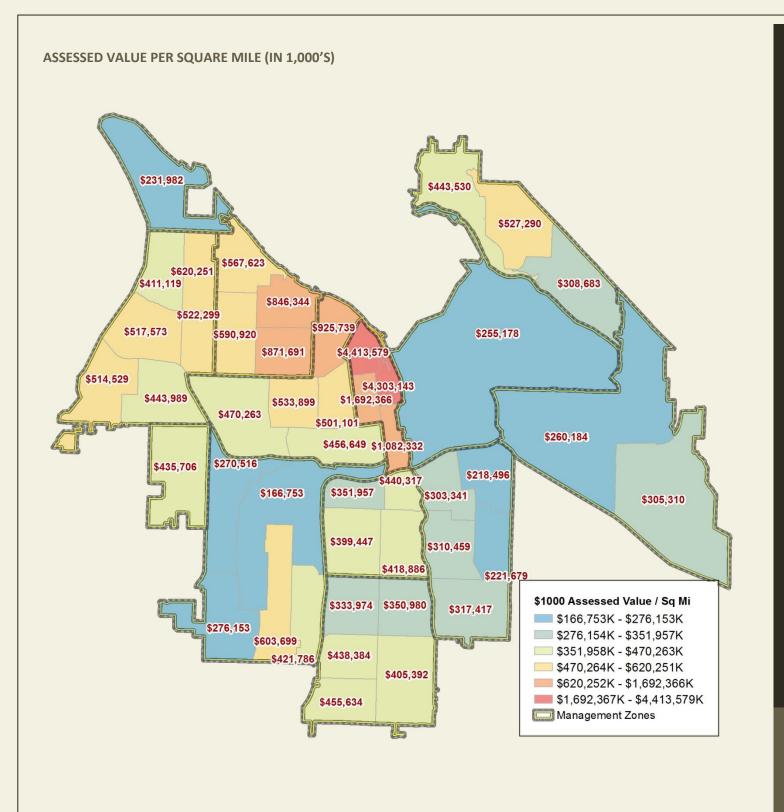


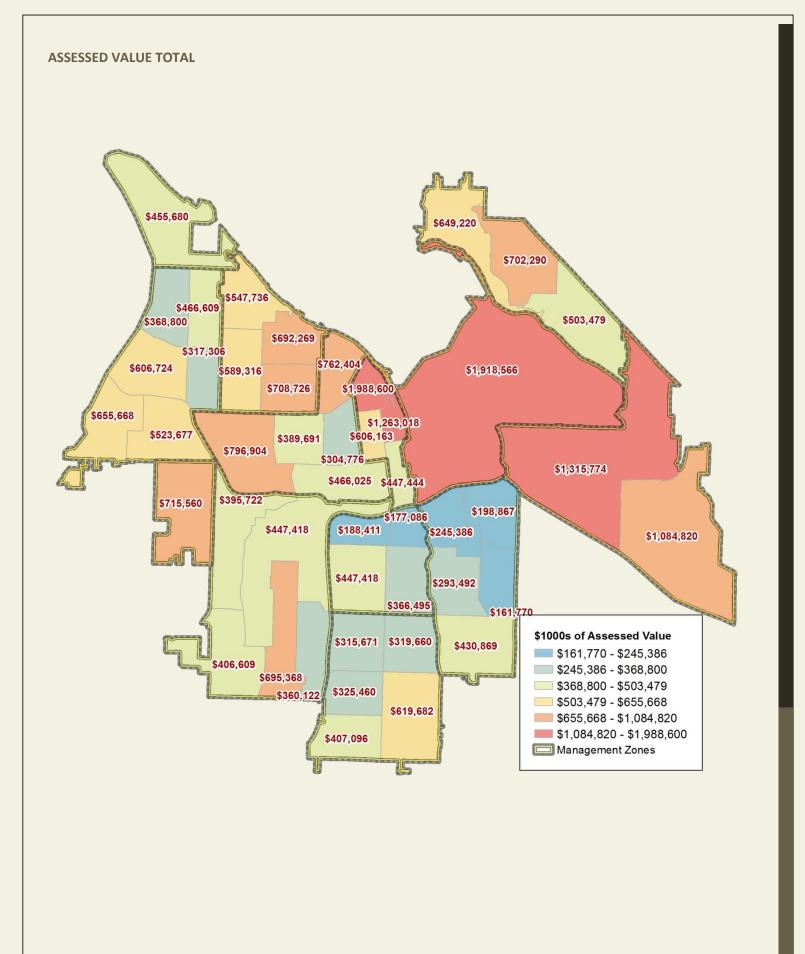
ASSESSED VALUE WITH IMPROVEMENTS

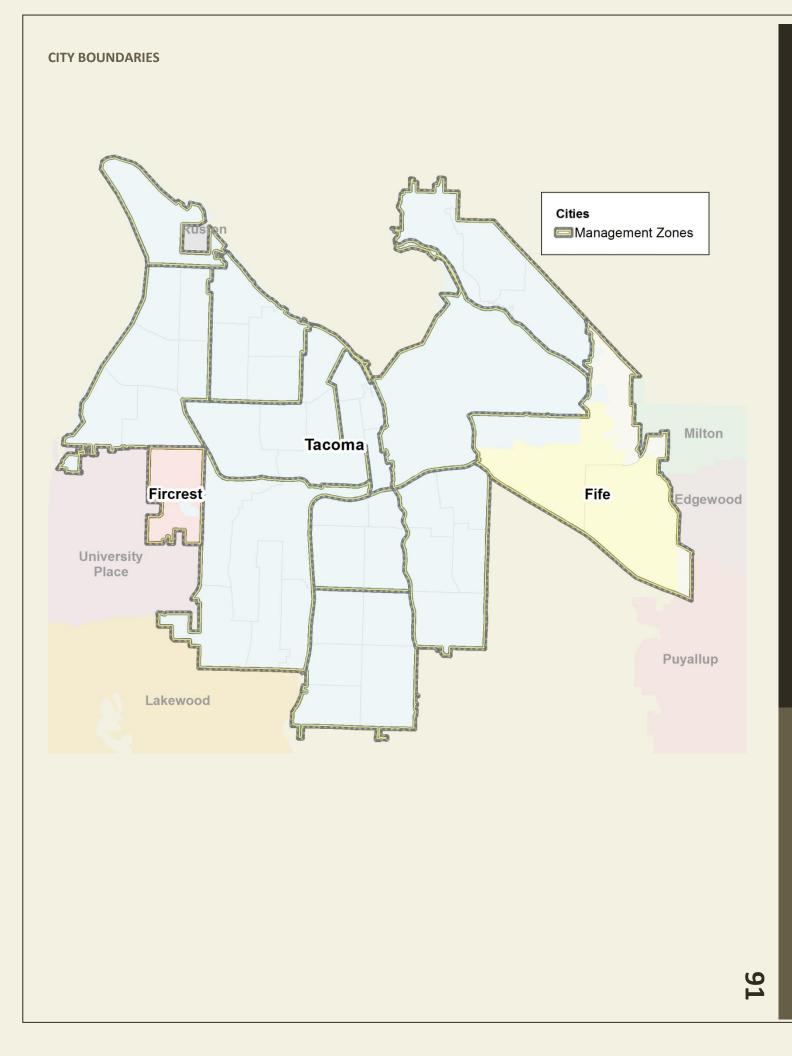


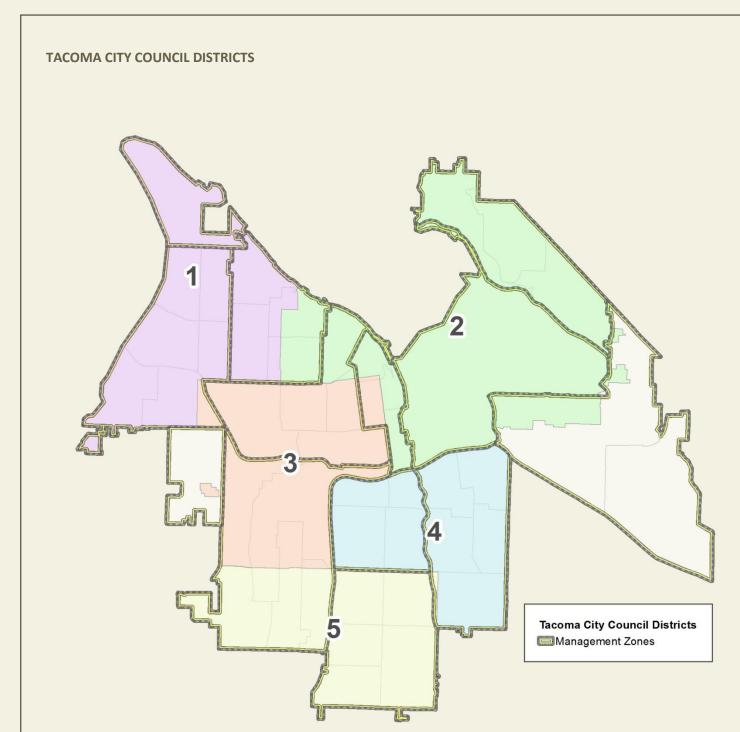




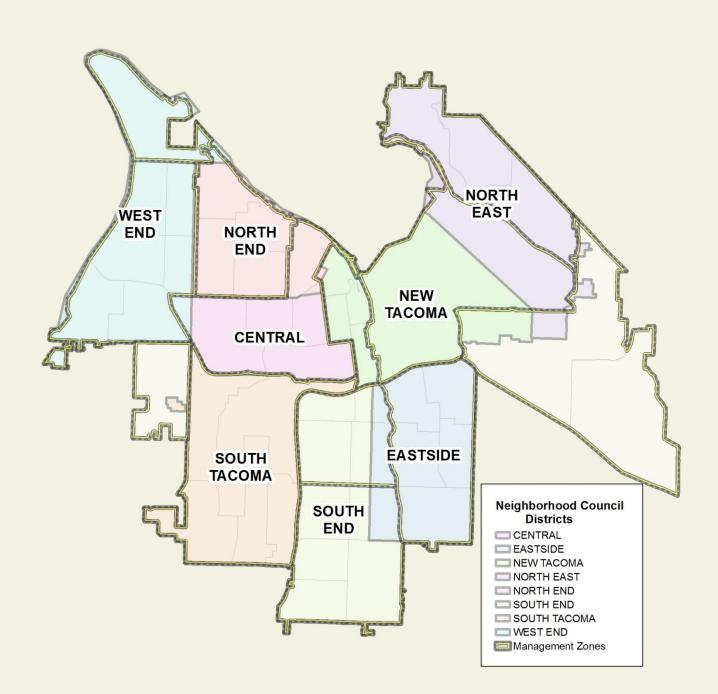


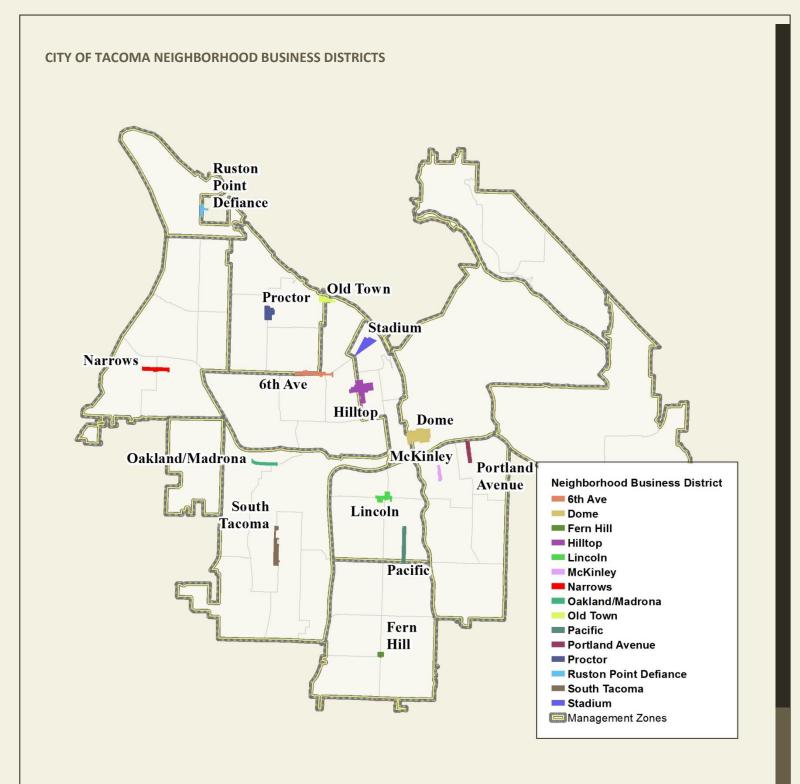


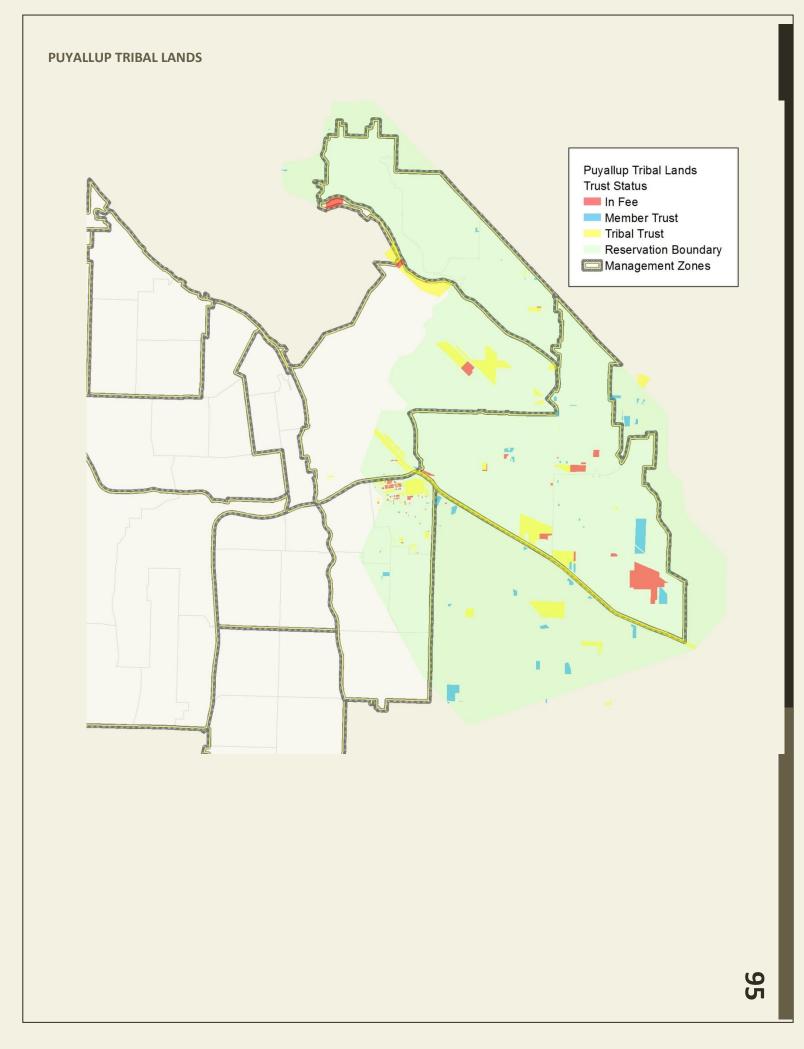


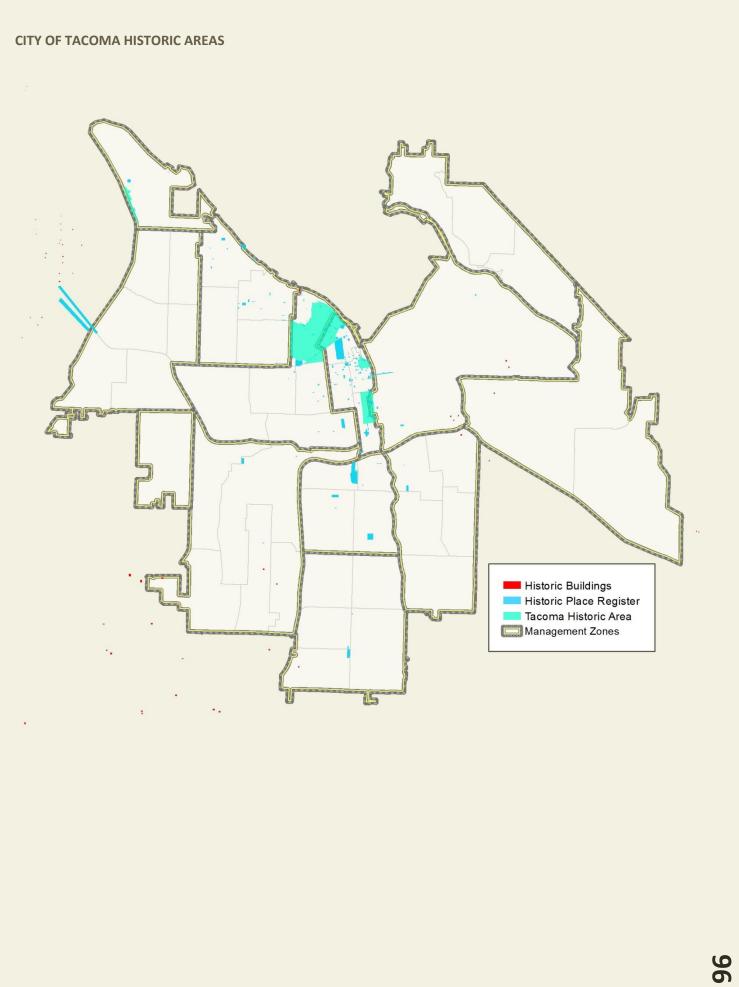


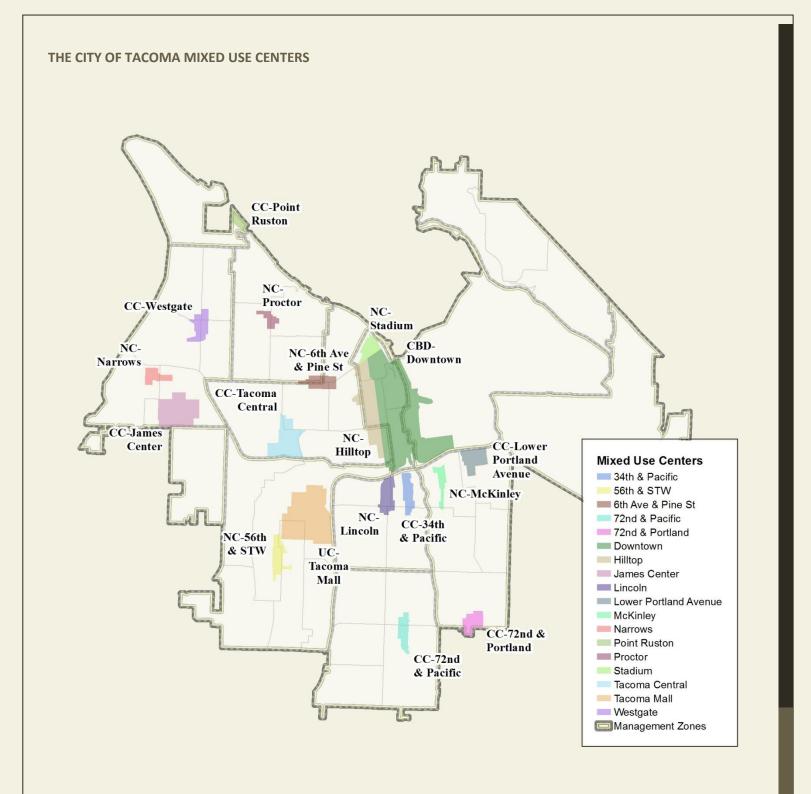




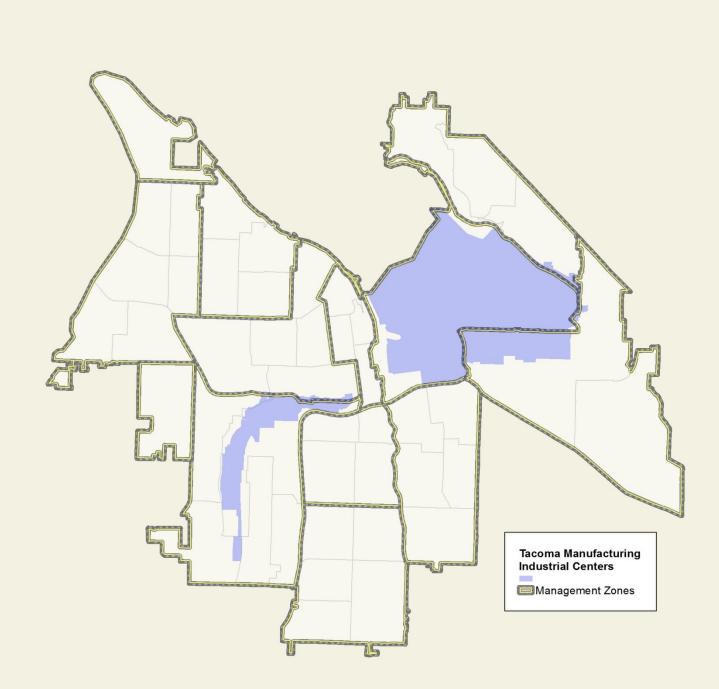




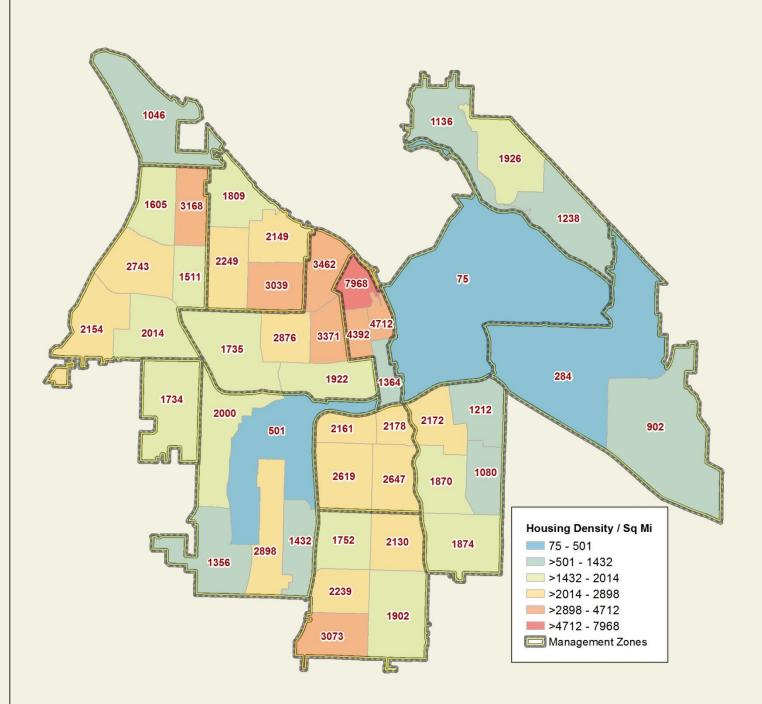


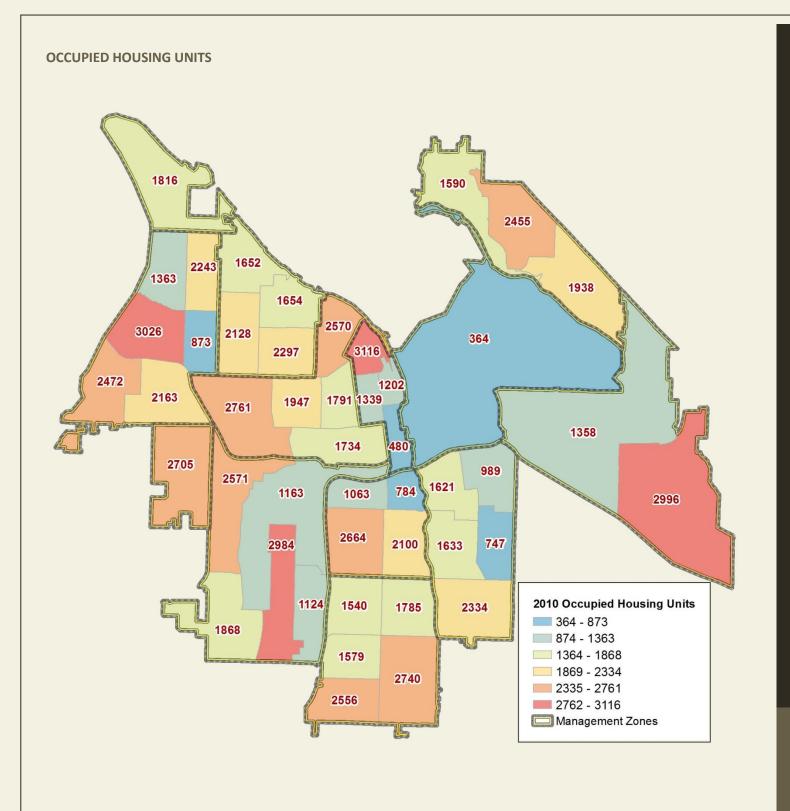


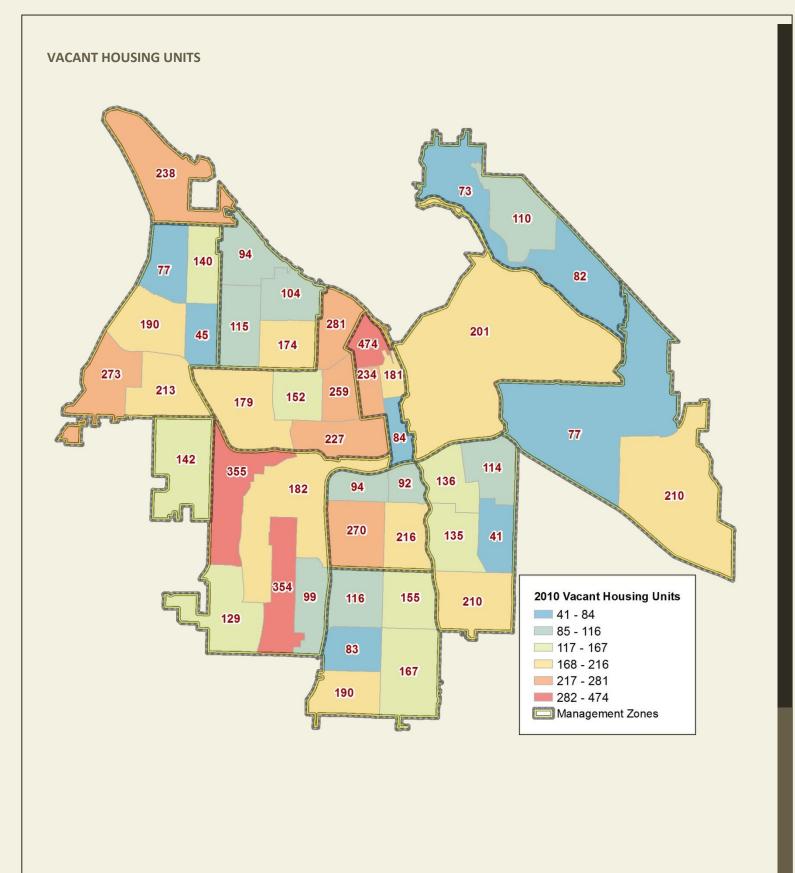
CITY OF TACOMA MANUFACTURING/INDUSTRIAL CENTERS



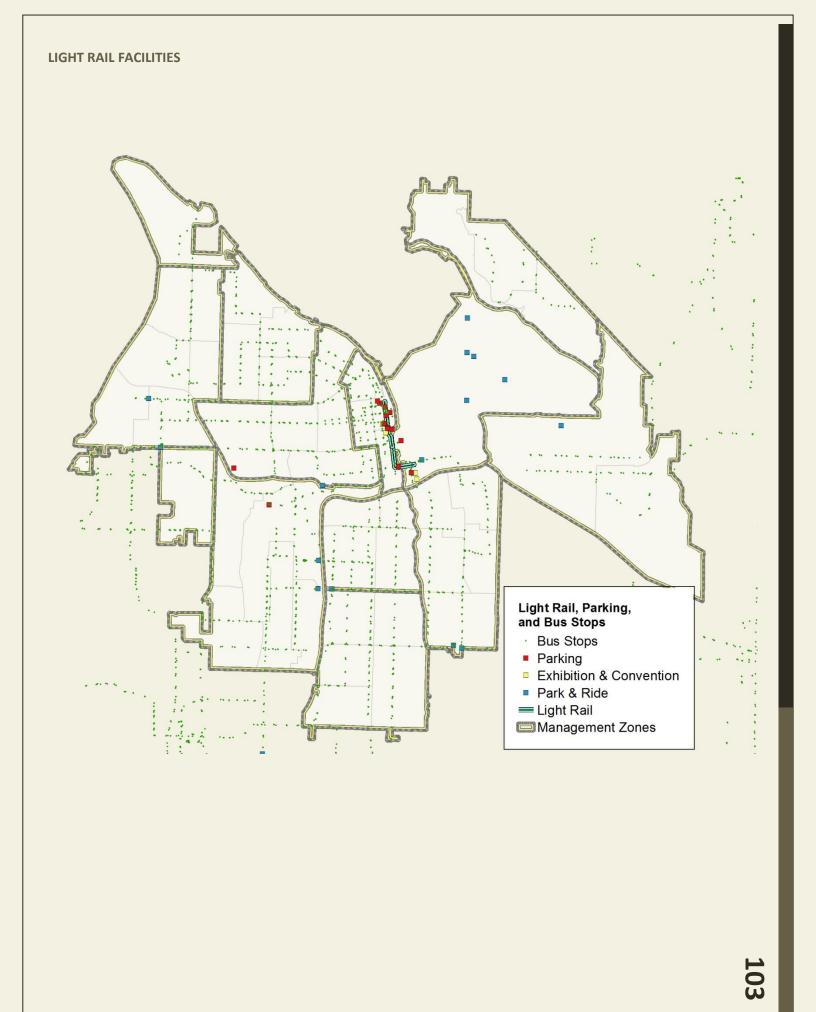


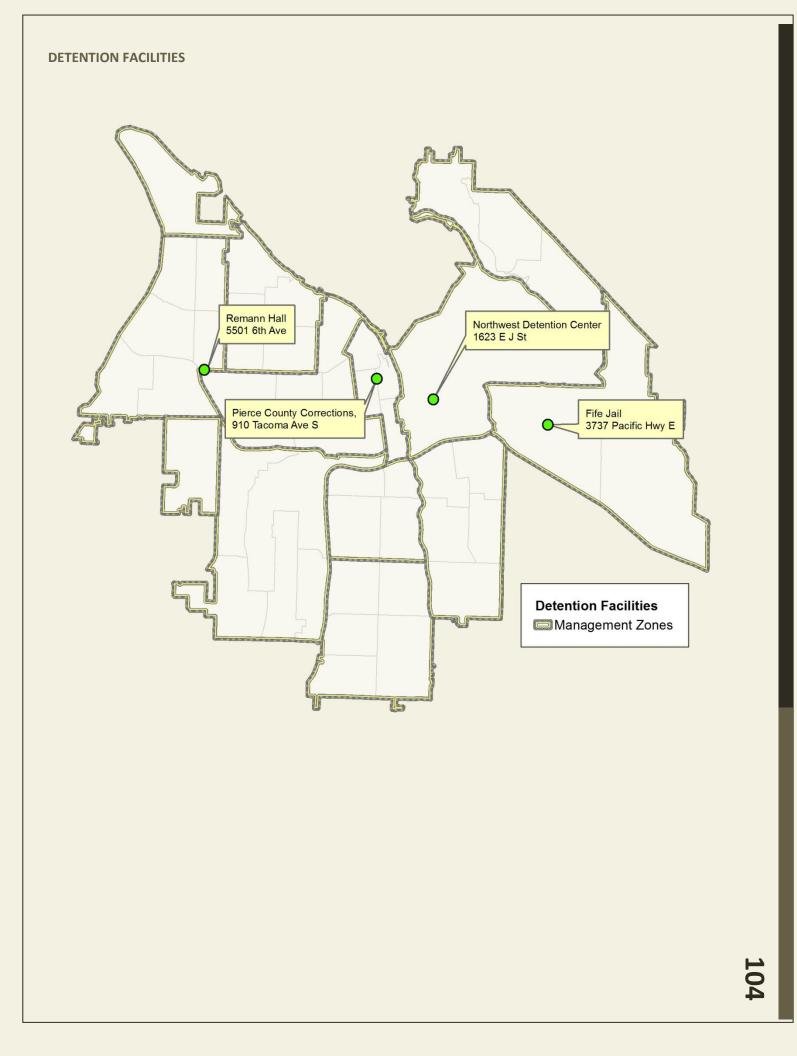


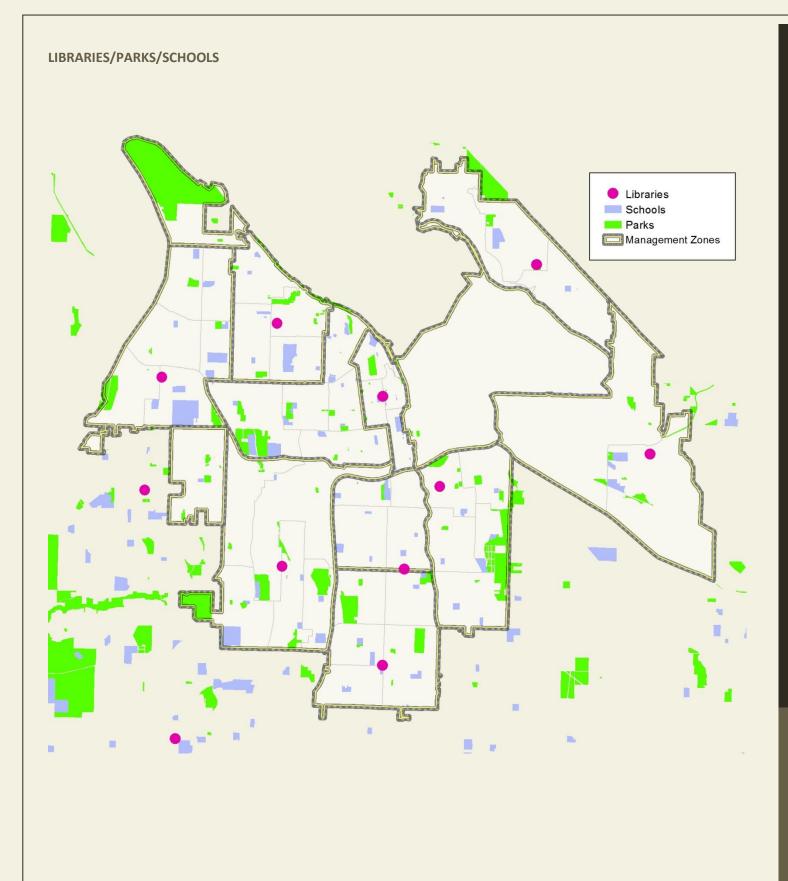


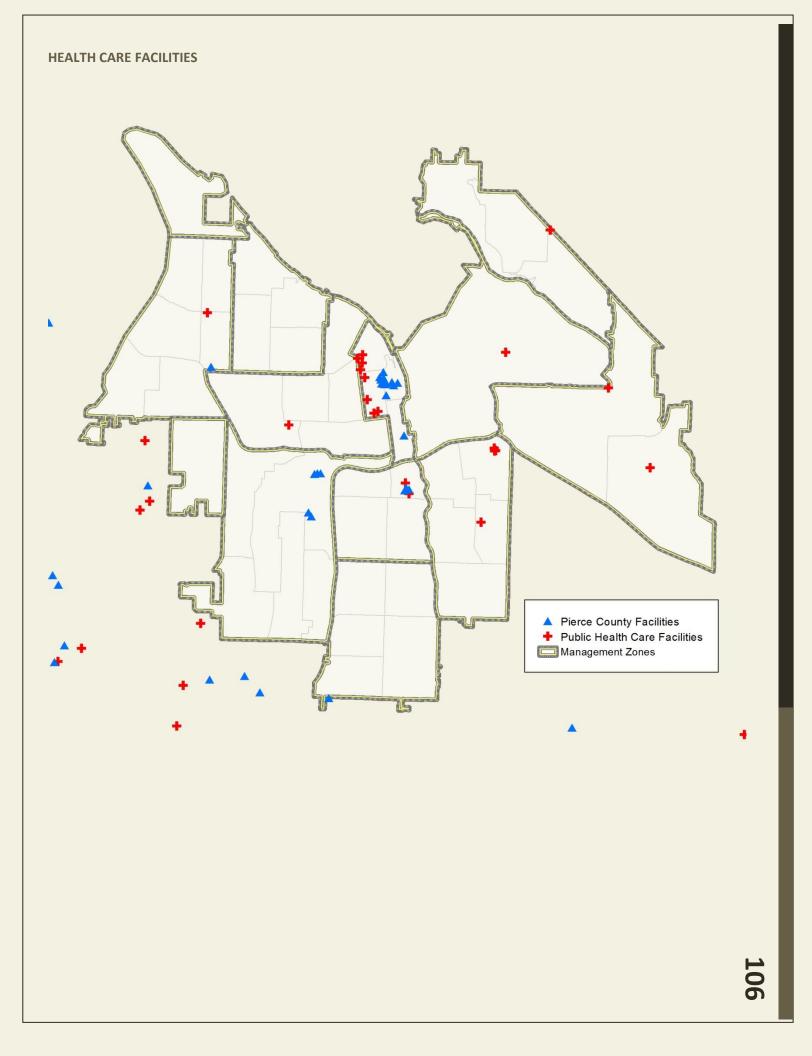






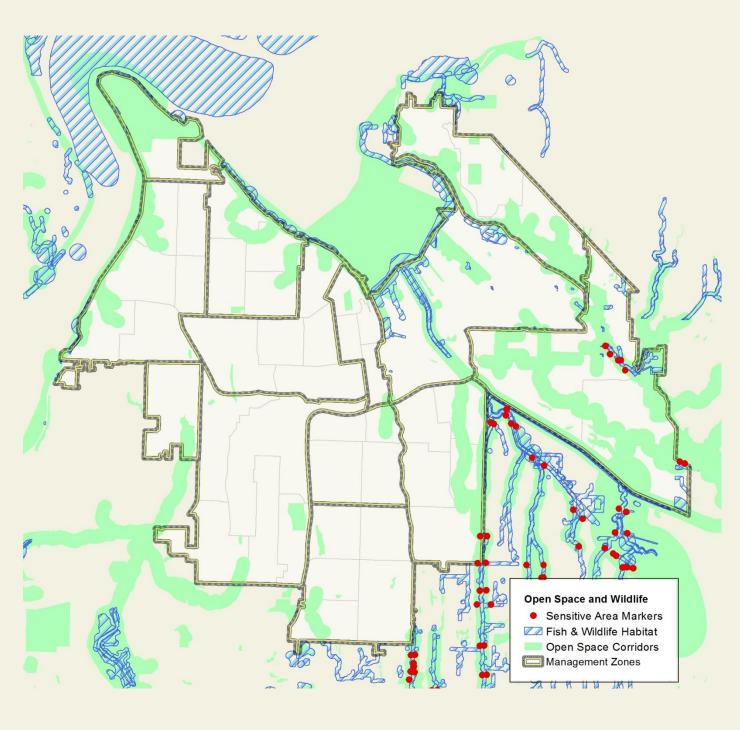


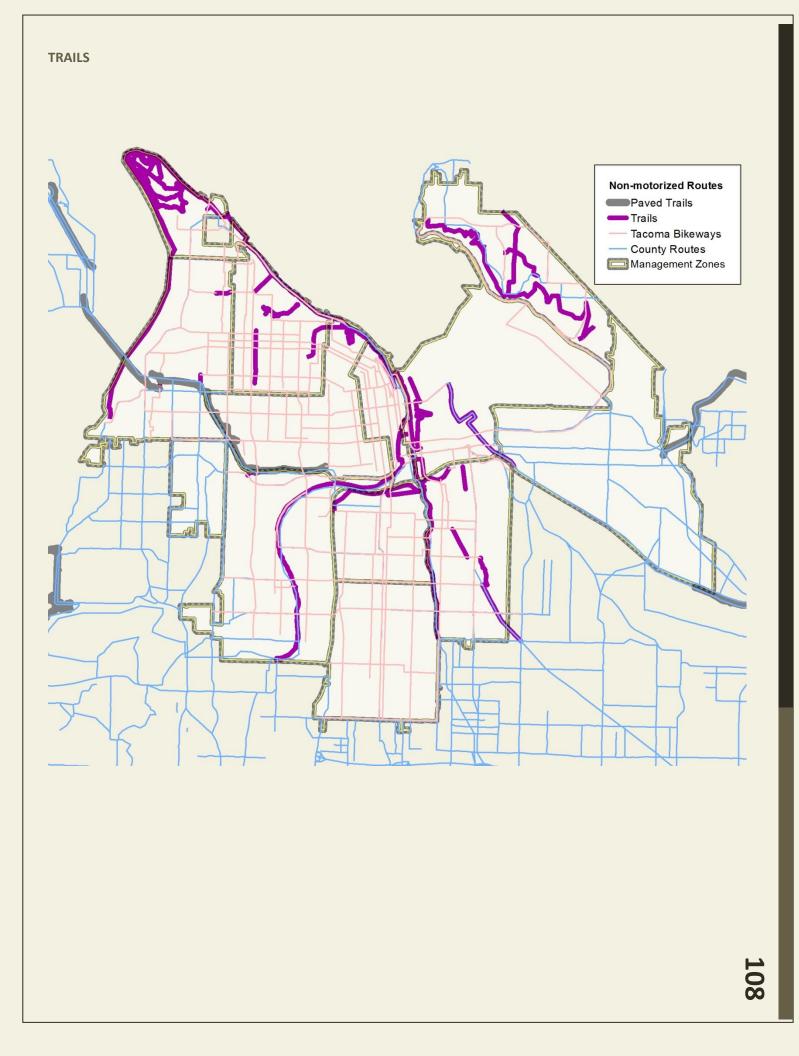


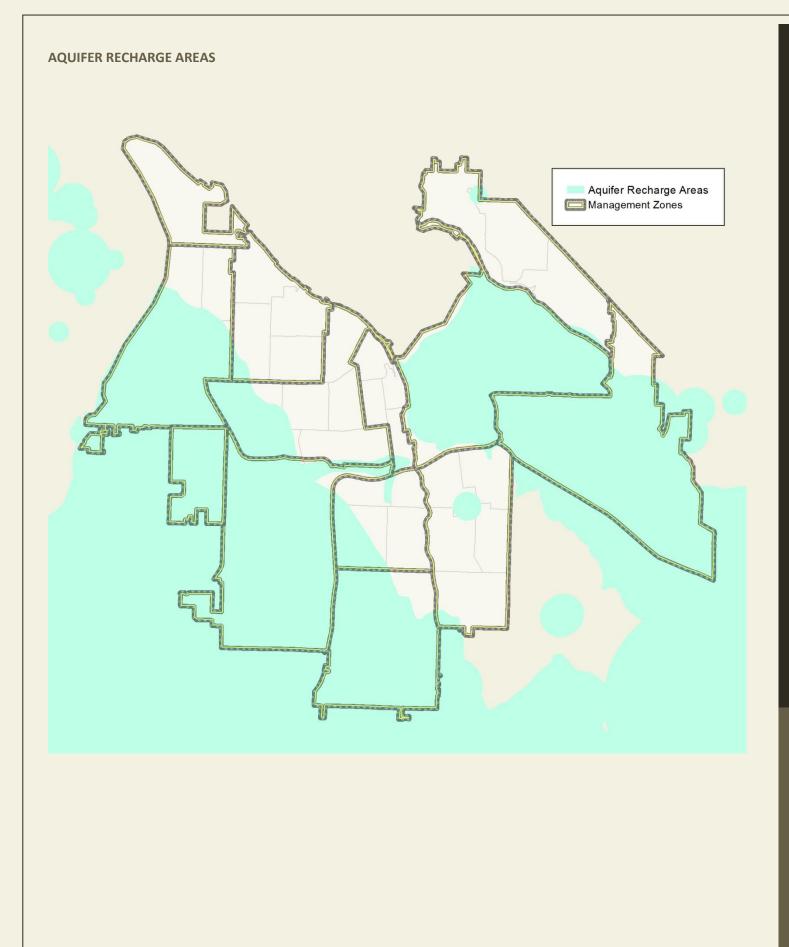


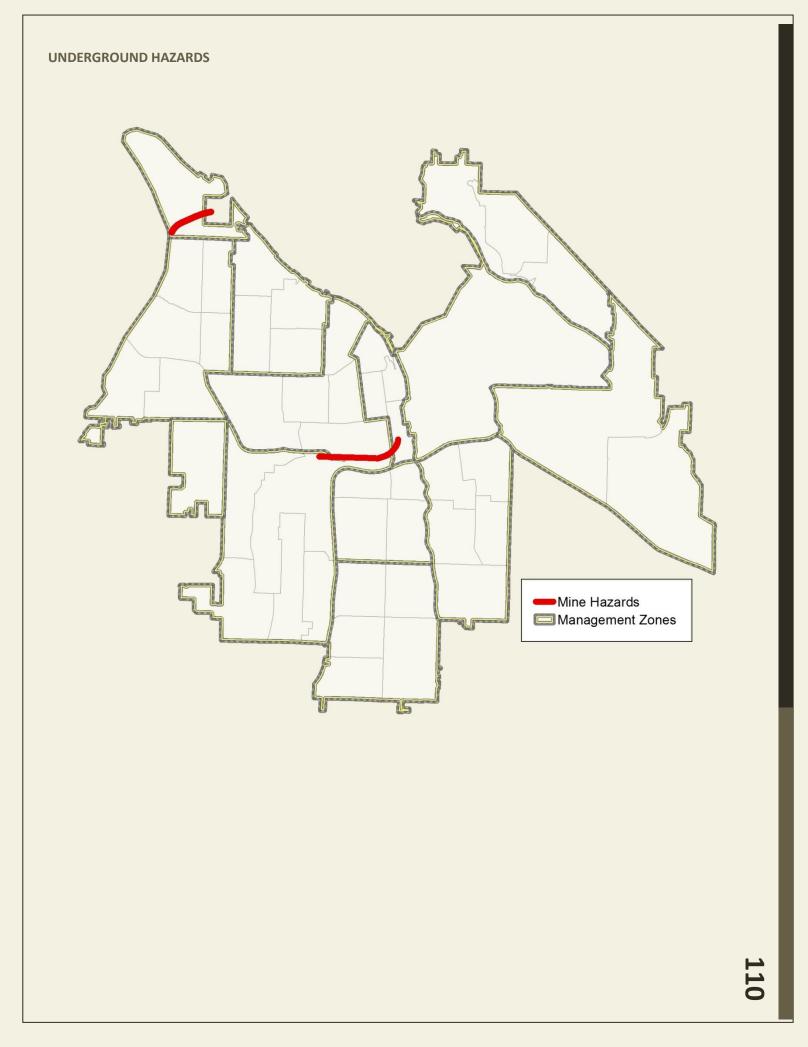
APPENDIX C—ADDITIONAL ENVIRONMENTAL CONDITIONS

OPEN SPACES









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Мар	Page Number	Sources
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2010 African American Population	79	US Census Bureau; Pierce County GI Portal; Tacoma Fire Department Analysis
2010 Asian Population	78	US Census Bureau; Pierce County GI Portal; Tacoma Fire Department Analysis
2010 Daytime Population	71	Puget Sound Regional Council preliminary estimates; Tacoma Fire Department Analysis to pro-rate counts by area
2010 Hispanic Population	77	US Census Bureau; Pierce County Gl Portal; Tacoma Fire Department Analysis
2010 Median Age	82	US Census Bureau; Pierce County G Data Portal
2010 Mixed Race Population	80	US Census Bureau; Pierce County G Portal; Tacoma Fire Department Analysis
2010 Native American Population	76	US Census Bureau; Pierce County G Portal; Tacoma Fire Department Analysis
2010 Occupied Housing Units	100	US Census Bureau; Pierce County Gl Data Portal; Tacoma Fire Departmer Analysis
2010 Pacific Islander Population	75	US Census Bureau; Pierce County G Portal; Tacoma Fire Department Analysis
2010 Population	8	US Census Bureau; Pierce County G Portal; Tacoma Fire Department Analysis
2010 Population, Other Races	81	US Census Bureau; Pierce County G Portal; Tacoma Fire Department Analysis
2010 Vacant Housing Units	101	US Census Bureau; Pierce County G Data Portal; Tacoma Fire Departmer Analysis
2010 White Population	74	US Census Bureau; Pierce County G Portal; Tacoma Fire Department Analysis
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Assessed Value Totals	11 & 89	Pierce County Assessor GIS Parcels; Tax Account Table; TFD Managemer & Sub-Zones
Assessed Value, Improvement Value	87	Pierce County Assessor GIS Parcels; Tax Account Table; TFD Managemer & Sub-Zones
Assessed Value, Improvement Value	88	Pierce County Assessor GIS Parcels
Per Sq. Mile Density		Tax Account Table; TFD Managemer & Sub-Zones
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Square Mile Density		Tax Account Table; TFD Managemen
		& Sub-Zones
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Cities	91	Pierce County, WA, GIS Data Porta
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International Population Density		
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Square Mile		Database; Puget Sound Regional
		Council preliminary estimates;
		Tacoma Fire Department pro-rated area calculations
Daytime Population Estimates	9	Tacoma Fire Department Incident
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		area calculations
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Class		Natural Resources, Liquefaction
		Susceptibility and Site Class Maps of
		Washington State, by County;
		Palmer, Magsino, Bilderback,
		Poelstra, Folger, and Niggemann; GER Portal Seismogenic Features
Earthquake Liquefaction	29	Washington State Department of
Susceptibility	25	Natural Resources, Liquefaction
		Susceptibility and Site Class Maps of
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		Palmer, Magsino, Bilderback,
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2010-2014		Database

Fire Calls for Service, Change from 2010–2014	18	Tacoma Fire Department Incident Database
Hazardous Material Incidents 2010—2014	25	Tacoma Fire Department Incident Database
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Housing Density/Square Mile	99	US Census Bureau; Pierce County G Data Portal; Tacoma Fire Departme Analysis
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Steep Slopes	30	City of Tacoma, Community & Economic Development Dept.; Pierce County GIS Data Portal
Structure Fires, 2010-2014, Density Map	18	Tacoma Fire Department Incident Database
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Tacoma Land Use Designations	84	City of Tacoma, Community & Economic Development Dept.
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Wetlands and Floodways	35	City of Tacoma, Community & Economic Development Dept., Pierce County GIS Data Portal
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